

PUBLIC ACCOUNTS COMMITTEE

1978-80

19-31

(THIRTY FIRST REPORT)

(Sixth Assembly)

Report of the Public Accounts Committee on Action taken by Government on the various recommendations, suggestions, or Remarks made by the Public Accounts Committee contained in their 15th, 19th, 20th, 26th, and 28th, Reports relating to Co-operation, Home (Police), Town & Country Planning, Forest, Development (Panchayat and Community Development), Information and Public Relations, Finance, Inland Water Transport, Planning & Development and Social Welfare Departments.



[Presented to the House on 17th November, 1979]

ASSAM ASSEMBLY SECRETARIAT
DISPUR : GAUHATI-6.

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REFERENCE
(Not for use)
COMPOSITION OF THE PUBLIC ACCOUNTS COMMITTEE
(1978-80)

CHAIRMAN :

1. Shri Hemen Das.

MEMBERS :

2. Shri Golok Rajbanshi.
3. Shri Promode Chandra Gogoi.
- *4. Shri Santi Ranjan Das Gupta.
- *5. Shri Premodhar Bora.
- *6. Dr. Tarini Mohan Barooah.
7. Shri Nagen Sarma.
- *8. Md. Azad Ali.
- *9. Shri Abdul Latif.

SECRETARIAT :

1. Shri P. D. Barua, Secretary.
2. Shri N. Deuri Bora, Deputy Secretary.
3. Shri Bimal Goswami, Under Secretary.
4. Shri Sujya Kumar Changmai, Committee Officer.

* Md. Azad Ali and Shri Abdul Latif ceased to be Member w. e. f. 14th July, 1979. Shri Premodhar Bora and Dr. Tarini Mohan Barooah ceased to be Member w. e. f. 9th September, 1979. Shri Santi Ranjan Das Gupta, ceased to be Member w. e. f. 17th September 1979. The reason for their cessation was due to their appointments as Minister and Minister of State.

Report of the Public Accounts Committee on Action taken by Government on the various recommendations or Remarks made by the Public Accounts Committee contained in their 15th, 19th, 20th, 26th & 28th Reports relating to Co-operation, Home (Police), Town & Country Planning, Forest, Development (Panchayat & Community Development), Information and Public Relations, Finance, Inland Water Transport, Planning and Development and Social Welfare Departments.

INTRODUCTION

1. I, Shri Hemen Das, Chairman, Public Accounts Committee having been authorised by the Committee to submit this Report, on their behalf, present the Thirty-first Report on the Action Taken by Government on the various recommendations, observations and Remarks made by the Committee in their 15th, 19th, 20th, 26th & 28th Reports of the Public Accounts Committee relating to Co-operation, Home (Police), Town & Country Planning, Forest, Development (Panchayat & Community Development), Information and Public Relations, Finance, Inland Water Transport, Planning & Development and Social Welfare Departments.

2. The Committee held 9 sittings on 24th October, 6th and 7th November, 1978, 2nd May, 6th & 7th June, 8th, 9th & 10th August, 1979.

3. The conclusions of the Committee are based on the written statement furnished by the Department to the Committee and also on the evidence tendered by the officers and factual verifications of the informations furnished to the Committee by the concerned Departments.

4. Out of 47 Observation/Recommendation/Remarks, the Committee decided not to pursue in respect of 21 replies against which "No comments" remarks are recorded. Replies in respect of the remaining Observations, recommendations were not satisfactory. The Committee, therefore, would like to hear further evidences in respect of remaining items on the action taken by the Government and also on the replies which were considered inadequate. The Committee therefore, referred back these recommendations to the Departments concerned for final implementation. The remarks of the Committee in respect of these recommendations had been recorded in Column 6 of the statement showing the action taken or proposed to be taken by Government, etc. The Committee did not like to pursue these paragraphs against which (no comments, remarks are recorded in Column 6 of the statement).

5. The Committee considered and approved the Report at their meetings held on 15th and 16th October, 1979.

6. The Committee place on record of its appreciation of valuable assistance rendered to them in their examination by Shri M. Prem Kumar I. A. & A. S., Accountant General, Assam and Shri H. Lal, I. A. & A. S., Additional Accountant General, Assam.

7. The Committee also express their thanks to Shri P. D. Barua, Secretary, Legislative Assembly, Assam, his Officers and staff and the Secretaries to the Government for the co-operation extended to by them in the deliberations of the Committee.

DISPUR :

The 16th October, 1979

HEMEN DAS,

Chairman,

Public Accounts Committee.

Statement showing the action taken or proposed to be taken by the Government on the various recommendations, suggestions or remarks made by the Public Accounts Committee in their Fifteenth Report on the Audit Report, 1968, Finance Accounts, 1966-67 and Appropriation Accounts, 1966-67.

CO-OPERATION DEPARTMENT

Sl. No	Para & page of P. A C Report	Para & page of Audit Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
1	Paras 28.1 to 29.15 at pages 211 to 214 of 15th Report of PAC.	General	<p>Though the Government investment is about Rs.21 crores in the form of capital investment in the different types of co-operative societies upto now none of these societies have been able to declare dividend except the Assam Co-operative Apex Bank which declared sizeable dividend. So, the Government investment has not been remunerative upto now.</p> <p>In view of the fact that at least in these districts the scheme of revitalisation was started so far back as in 1963 the Department in seven years time should be able to give some idea</p>	<p>The position of dividend declared upto 1971-72 by the different societies is given in Appendix I at pages 75-76</p> <p>A report in respect of credit Revitalisation scheme in the Districts of Cachar, Darrang Nowgong is given in Appendix II at pages 76-79</p> <p>Under Rule 36 of the Co-operative Societies Rule 1953, it is the duty of the societies to compile annual accounts and prepare Trading accounts profit and loss accounts and Balance sheets.</p> <p>There are standing circular for completion of audit of societies where there</p>	<p>The Committee would like to know the latest position of 8268 Societies reorganised in the year 1963. The information should be furnished in the following points:-</p> <ol style="list-style-type: none"> 1. Total investment made by Government in individual Societies. 2. Total amount of loss due to liquidation or otherwise. 3. Total amount of money realised

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as to the success or otherwise of this scheme, The Committee therefore recommends that the Department should make an evaluation of the performance of the revitalisation scheme at least in three districts i.e., Nowgong, Darrang and Cachar where the scheme was put to operation as early as 1963.

It is seen that many societies do not compile their accounts properly and the Department also do not carry out audit scrutiny properly and in time. The Committee therefore recommends that all Societies should see that their accounts are made ready by a stipulated date for proper audit scrutiny and at the same time audit scrutiny of the societies should be done in proper time.

Government investment. According to departmental instruction audit of all such societies should be completed on or before 31st December each year. Accounts of state aided societies are required to be submitted to Head office before 31st December. Every effort have been made to get the audited accounts timely and regularly. A few circulars issued in this respect are attached herewith.

4. The latest position of 663 Co-operative Societies after re-organisation.

5. What is the decision of the Government of Assam on the offer of meeting the accumulated liabilities by Government of India as per request made by the Apex Bank.

6. What are the findings of the Committee appointed by Government to look into the entire gamut of co-operative structure together with action taken by the Government on the recommendation of the Committee.

(1)	(2)	(3)	(4)	(5)	(6)																																																																																												
2.	Paras 29.16 to 29.18 at pages 214—215 of 15th Report of P. A. C.	Para 9 at pages 18 read with Sl. No. 7 of Appendix I at pages 101—102 of Audit Report, 1968.	When we issue an invitation letter to the Deptts to appear before the Committee, we generally take into consideration of the advantages and disadvantages of Secretaries and for that reason we are in arrears. Here, we do not sit as two hostile parties one trying to conceal and the other trying to extract and A. G. is sitting as a public prosecutor general. We do not take that view. We assure full co-operation and assistance from our side. We also expect that Secretaries should also come prepared with full information of the matter about which the audit has raised objection. But unfortunately we find many Departments do not give proper attention to the draft paras and cannot furnish the facts correctly. Therefore, when a letter of invitation is received by a Department, it is always preferable that they study the subject properly after collection necessary data and if necessary, contacting A. G. to reconcile obligatory	The yearwise position of submission of utilisation certificates in respect of grants as on 31st March, 1974 furnished below :— <table border="1"> <thead> <tr> <th>Year</th><th>Outstanding as per audit Report 1968 (In lakhs of Rs.)</th><th>No. outstanding</th><th>Since disposed off Amount</th><th>No.</th><th>Balance as on 31st March, 1974</th></tr> </thead> <tbody> <tr> <td>1958-59</td><td>2</td><td>1.77</td><td>...</td><td>0.79</td><td></td></tr> <tr> <td>1959-60</td><td>1</td><td>0.09</td><td>...</td><td>0.07</td><td></td></tr> <tr> <td>1960-61</td><td>11</td><td>7.11</td><td>...</td><td>0.44</td><td></td></tr> <tr> <td></td><td>*</td><td>*</td><td></td><td></td><td></td></tr> <tr> <td>1961-62</td><td>17</td><td>13.59</td><td></td><td></td><td></td></tr> <tr> <td>1962-63</td><td>33</td><td>4.96</td><td>8</td><td>1.47</td><td></td></tr> <tr> <td>1963-64</td><td>27</td><td>4.07</td><td>6</td><td>1.10</td><td></td></tr> <tr> <td>1964-65</td><td>51</td><td>11.48</td><td>27</td><td>7.32</td><td></td></tr> <tr> <td>1965-66</td><td>19</td><td>5.57</td><td>8</td><td>1.06</td><td></td></tr> <tr> <td>1966-67</td><td>85</td><td>8.98</td><td>13</td><td>1.72</td><td></td></tr> <tr> <td></td><td>64</td><td>12.29</td><td>29</td><td>9.91</td><td></td></tr> </tbody> </table> <table border="1"> <thead> <tr> <th>No.</th><th>Amount</th></tr> </thead> <tbody> <tr> <td>2</td><td>98,100</td></tr> <tr> <td>1</td><td>2,000</td></tr> <tr> <td>17</td><td>13,15,502</td></tr> <tr> <td>25</td><td>3,48,800</td></tr> <tr> <td>21</td><td>2,97,300</td></tr> <tr> <td>24</td><td>4,15,671</td></tr> <tr> <td>11</td><td>4,51,405</td></tr> <tr> <td>72</td><td>7,26,079</td></tr> <tr> <td>35</td><td>2,38,950</td></tr> </tbody> </table> <p>* Figures as per this office records which was also furnished to A.G. for confirmation vide CA. 105/70/100, Dated 21st April, 1972.</p>	Year	Outstanding as per audit Report 1968 (In lakhs of Rs.)	No. outstanding	Since disposed off Amount	No.	Balance as on 31st March, 1974	1958-59	2	1.77	...	0.79		1959-60	1	0.09	...	0.07		1960-61	11	7.11	...	0.44			*	*				1961-62	17	13.59				1962-63	33	4.96	8	1.47		1963-64	27	4.07	6	1.10		1964-65	51	11.48	27	7.32		1965-66	19	5.57	8	1.06		1966-67	85	8.98	13	1.72			64	12.29	29	9.91		No.	Amount	2	98,100	1	2,000	17	13,15,502	25	3,48,800	21	2,97,300	24	4,15,671	11	4,51,405	72	7,26,079	35	2,38,950	The utilisation certificate is the proof as to whether the particular loan or grants are utilised for the purpose for which it is given. So it is necessary on the part of Department to impress upon the parties to submit the utilisation certificate. The Department should ensure in all cases of loans and grants that the loans and grants are utilised for the purpose for which they are given by necessary verification and action taken by the Department should be intimated to the Committee from time to time. The first action taken report should reach the Committee within three months from the date of presentation of this Report to the House.
Year	Outstanding as per audit Report 1968 (In lakhs of Rs.)	No. outstanding	Since disposed off Amount	No.	Balance as on 31st March, 1974																																																																																												
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Sl No	Para & page of A.P.C. Report 6	Para & page of Audit Report 6	Recommendation	Action taken or propose to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)

figures on the eve of the meeting. This will save lot of time and trouble and there will be better understanding between the Departments and the A. G.

- 3 Paras 29.19 to 29.21 at pages 215-216 of 15th Report of P. A. C.
- Para 20 at page 36 of Audit Report 1968.
- It has come to our notice that some of the co-operation in Tezpur subdivision. The Rice Mills do not pay the price of paddy supplied to them by the growers and this has created discontentment in the minds of the growers. For example, Bordoloni Gossaigaon Co-opration Rice Mills in Tezpur subdivision did not pay the price of paddy supplied to them by the growers. As per latest policy of procurement enunciated last year in the letter No.SDB.329/Pt-II/44 dated 26th October 1973 of Supply Department and No. Coop.363/73, dated 26th October 1973 of the Coop. Department spot payment to the cultivators are required to be made for purchases of paddy. The society was engaged in the procurement works during 1972-73 and 1973-74.
- No Comment

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As per Balance sheet of the society for the year 1971-72 an amount of Rs. 40,793.86 p. being paddy value due to 9 parties including one individual is shown in the liabilities side. Direction from this and has been issued to the society for making payment of the sum of Rs. 326.22 to the individual growers immediately. Other particulars as per Balance sheet of 1971-72 are furnished below:—

1. Share Capital

(i) Societies	2,350.00
(ii) Individual	10,709.03
(iii) Government	1,45,000.00
2. Advance due to Apex Marketing	58,294.24
3. Interest on the above	77,714.01
4. Godown loan due to Government	22,500.00
5. Interest on Godown loan	7,725.25
6. Members deposit	10,070.80
7. Growers deposit	7,766.16
8. Repaid due to F. C. I.	814.49
9. Commission due	3,054.04

Sl No.	Para & page of P. A. C. Report	Para & page of Audit Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
4.	Paras 29-22 to 29-24 at pages 216-217 of 15th Report of P.A.C.	Para 21 at pages 36- 37 of Au- dit Report 1968	The Department itself is not functioning well. The Department will find out where is the rat and submit a report giving some concrete idea about the housing scheme. The report should contain details of this scheme beginning from the construction of houses (with year wise break up of Completion) right upto the functioning of these weavers societies indicating the reasons where a society is not yet functioning and the progress of realisation of the loan. The report should reach the Committee within six months of presentation of this report to the House.	A report on housing colony is given in Appendix III at pages—80-81	The Committee was distressed to read the dismal contents of the report forwarded to the Assembly Secretariat vide letter No. CO-OP/225/78/77 dated 6th September, 1979 and which is given in Appendix IV at pages 82-89 The Committee could not appreciate how the departmental officers could remain ignorant for years together of the gross mismanagement of the affairs of the two societies located at the District and sub-divisional head quarters. The Committee would like to know how the department could sanction Rs. 28,000.00 (upto 1975-76 for maintenance and repairs of the houses without

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even ensuring that the houses were occupied by genuine weavers and how it could sanction a further sum of Rs. 10000.00 in 1978-79 for the same purpose when the grants released earlier had not been fully utilised for repairing the houses.

Action taken by the department to fix responsibility for misutilisation of Rs. 28,000.00 granted for maintenance and repairs should be reported to the Committee.

The report indicates distinct possibility of embezzlement of the funds realised on behalf of the society by the sub-committee under Shri S. Deb-nath. Curiously the report is completely silent about any departmental probe or police investigation. To the Committee this indicates gross neglect on the part of departmental officials and recommends immediate investigation of the affairs of the society as well fixation of responsibility on departmental officials.

Steps taken to ensure proper functioning of the two Societies should also be reported to the Committee.

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5.	Paras 29.25 to 29.31 at pages 218-220 of 15th Report of P. A. C.	Para 71 at pages 71-73 of Audit Report, 1968	<p>The Department has drawn Rs. 17.17 lakhs for the purpose of disbursement to the Societies, but actual payees receipts have not been produced for this amount. Unless payees receipts produced it is difficult to accept that the amount has been disbursed and secondly that the amount has been utilised. The Committee therefore suggests that the Department should submit a report within three months of the presentation of this report to the House giving full information about the whole amount of Rs.17.17 lakhs certifying that the amount has been actually disbursed for which payees receipts also has been received by the Department and that the money has been fully utilised for the purpose for which drawn and utilisation certificates also received.</p>	Report relating to godown loan and subsidy is given in Appendix V and VI at pages 90-95	<p>The Committee would like to know the latest position of realisation of the balance amount of loans, grants and subsidy may be intimated to the Committee.</p>

The Department should submit another report within three months showing the progress of recovery—

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1. What was the amount that was due for recovery by March, 1969 and what was amount received by March 1969

2. What was the amount that was due for recovery by March 1970 and what was the amount received by that time.

3. Again what was the amount that was due for recovery by March 1971 and amount actually recovered by them.

6. paras 29.32 to 29.38 at pages 220 to 222 of Report of P.A.C.

para 76 at pages 76-77 15th of Audit port, 1968.

The Co-operatives should be encouraged to use the approved storage facilities provided by the State Warehousing Corporation godowns.

The Assam Warehousing Corporation was incorporated in the year 1958. The Corporation began to employ personnel since 1958. The Corporation began to employ personnel since 1959. As per the Warehousing

The position of the action taken and is given in Appendix VII at pages—96-98.

The Committee hopes that the Department would finalise the Service Rules of the Warehousing Corporation as soon as possible.

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Corporation Act, rules are to be framed and published for the internal management of the Corporation and also with regard to the service condition of the staff. The rules regarding the service conditions of the employees are yet to be finally approved by the State Government and published except some portions relating to the recruitment and service conditions which are yet to be finalised and published.

The Committee notes with disfavour this delay by over 19 years and recommends that the Government to finalise the rules and publish them without any further delay.

The object of this Warehousing Corporation was inter alia to provide scientific storage and warehousing facilities for all kinds of agricultural produce. At

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present there are 24 warehousing centres and metric tonnes as on 31st March, 1969. During the years under review i. e., 1966-67, the Corporation was running 22 centres were in hired godowns. At present 9 centres are corporation owned and the remaining ones are hired godowns.

During the third Five Year Plan, 15 Warehouses were to be constructed but in reality during the said plan period only 8 Warehouses could be constructed consisting of 14 units. The plan provided for 30,000 tonnage but the performance came to only 11,430 tonnage. Roughly speaking, the achievement in construction of Warehouses was 53.33 percent. After

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the Indo-Chinese conflict
the central warehousing
corporation had imposed
a blanket ban for three
years prohibiting the
Assam Warehousing Cor-
poration construction of
any more Warehouses.

	1964-65	1965-66	1966-67
1. Customs handled	20,000 MT	49,276 MT	87,627 MT
2. Percentage of average occupancy	44.48 p.C.	58 P. C.	52.56 P.C.
3. Total income	2,75,108	3,52,825	Rs. 4,97,032
4. Total expenditure	3,34,246	4,55,274	Rs. 5,34,221

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**This being the business
done by the corporation
it went on incurring
losses as follows :—**

**In 1964-65 losses incurred-
Rs. 1,09,1038.**

**In 1965-66 losses incurred-
Rs. 1,02,449**

**In 1966-67 losses incurred-
Rs. 37,189**

**However the interest on
bank deposit received
was as follows :-**

In 1964-65—Rs. 65,732

In 1965-66—Rs. 99,232

In 1966-67—Rs. 88,539

**From this it appears that
while there was net loss
in 1964-65 and 1965-66
there was not profit in
the year 1966-67. Thus
in comparison with the
previous two years it
may be said that during
the year under report**

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the corporation should an improvement. But so far as the normal working of the corporation as a business proposition is concerned, its working showed a loss of Rs. 37,189. The share money advance of Rs. 5 lakhs was drawn as early as in March, 1964 and the paid up share capital was Rs. 30 lakhs as on March, 1964.

7. Paras 29. 39 to 29.40 at page 222 of 15th Report of P. A. C.

The Department should have tighter control over those societies where there is Government investment. The Government should try to obtain accounts from rest of the societies

There is standing circular No. CG (A) 22/67/4, dated 23rd November, 1967) for compilation of audit of societies where there is Government investment. According to departmental instruction audit of all such societies should be completed on or before 31st December of each year. Accounts of state aided societies are required to be submitted to head office before 31st December. Every effort have been made to get the audited Accounts timely and regularly. Misappropriation of cash and stock of Co-operative Socie-

No comment

8. Para 29. 42 to 29. 44 at page 223 of 15th Report of P. A. C.

Sub-para (d) (a) of para 93 at page 86 of audit Report, 1968.

The Department should become vigilant specially when they have interest in some of those societies and adopt some procedure to stop this type of misappropriation in future.

No comment

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9.	Paras 29.45 to 29.46 at pages 223-224 of 15th Report of P. A. C.	Sub-para (c) of para 93 at page 86 of audit Report, 1968,	The Department should see that the Secretaries do not advance money without the sanction of the Managing Committee in future.	ties is detected through audit and inspection. Circle Officers are ordered to deal with the Misappropriation cases wherever cases are detected. There is a standing circular in this respect.	No comment
				Attempt has been taken to initiate prompt action on Misappropriation cases. Generally provisions in the bye-laws of a society debar the Secretaries of societies to advance money without the sanction of the Managing Committee. A Departmental Circular is also issued to the Circle Officers to see that no advance of money is made without the sanction of the Managing Committee.	
10	Paras 29.48 to 29.49 at page 225 of 15th Report of P. A. C.	paras 94 & 95 at pages 90-92 read with Appendix at pages 146-147 of Audit Report, 1968	The Committee recommends early reconciliation of figures with A. G. and to settle the outstanding Audit objections and Inspection Reports as early as	The position of outstanding Actual payees Receipts & Utilisation certificates for loan as per this office records during the year 1955-56 to 1968-69 was furnished to A. G. Assam	No comment

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possible holding discussions with A. G's office.

vide CA. 104/70/96, date 21st April, 1972 for confirmation from A. G. is yet to be received.

The position of outstanding Audit objection & Inspection report as on 31st July, 1974 is given in Appendix VIII and XI at pages 99-108.

11- Paras 29-50 Grant No. 26 at to 29-51 at page 67 of page 225 of Appropriation 15th Report Accounts, 1966- of P. A. C. 67.

This shows that the Department has no control over the expenditure and do not watch the expenditure with care in different stages and as a result of that at the fag end of the year something is hurriedly prepared and Supplementary grant is obtained even if it is unnecessary. This should be watched with care in all the stages from the beginning to the end.

There was a saving of Rs. 6.94 lakhs while the supplementary grant was taken to the extent of Rs. 63 lakhs in the year 1966-67 under the Head "34-Co-operation" Actually the demand made by this Department was for Rs. 1.88 lakhs under the normal (Non plan) though an amount of Rs. 6.94 lakhs had to be surrendered under plan. The S/D had to be obtained as reappropriation from plan to non-plan (Normal) was not allowed.

No comment

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Therefore the supplementary grant of Rs. 1.88 lakhs obtained by the Department cannot be stated to be unnecessary under the above circumstances.

Supplementary demand for Rs. 75,000 was submitted by the T.A.D. and W.B.C. Department directly and the same was passed by the Assembly in the March Session of the Assembly, 1967. Since the amount was met by reappropriation the T.A.D. was requested to withdraw the demand. But as the supplementary demand was already passed the amount was subsequently surrendered as per Dy. Secy. to the Government of Assam (Finance cell) Finance Department's letter No. FC. 14/67/17, dated 31st March, 1967.

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12	Paras 29.52 & 29.53 at page 226 of 15 th Report of P.A.C.	Note 35 at page 67 of Appropriation Accounts, 1966-67.	Here again there is another instance of rush accounting at the fag end of the year. The statement expenditure should be made with utmost care so that unnecessary complicity like this is avoided in future.	The statement of surrender of savings is always prepared with utmost care. The excess surrender of Rs. 1.31 lakhs was mainly due to the fact that a considerable no of Block Development Officers incurred expenditure exceeding the budget grant and did not submit the return in time. Excess surrender was not due to rush accounting.	The Committee desires that the reply on all cases should come from the Department of the Government and not from the Registrar of Co-operative Societies.

Statement showing the actions taken or proposed to be taken by Government on the various recommendations, suggestions or remarks made by the Public Accounts Committee in their Fifteenth Report on the Audit Report, 1968, Finance Accounts, 1966-67 and Appropriation Accounts, 1966-67.

HOME (POLICE) DEPARTMENT

Serial No.	Para & Page of P. A. C. Report	Para & Page of Audit Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
13.	Para 12.1 to 12.9 at pages 52-53 of 15th Report.	Finance Accounts 1966-67.	<p>At present there are 4/5 borrowed battalions. If that number is raised with in the State itself, it would be less costly and it will also provide avenues for further employment of local people.</p> <p>The Committee therefore recommends that all the required battalions should be raised locally from within the State itself to replace the borrowed battalions.</p> <p>As regards reimburse-</p>	<p>It is certainly most desirable to have our own Battalions and dispense with the need to rely on induction of Battalions from outside the State but raising and maintenance of an Armed Police Battalion is a very costly proposition and the present financial condition of the State does not permit such heavy expenditure. It has been the Government's endeavour to release the outside Battalions deployed in the State gradually keeping in view the requirements of law and order and security of</p>	<p>The latest position of reimbursement by the concerned Banks for the armed guards provided to them may be intimated to the Committee within three months from the date of presentation of this Report to the House.</p>

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ment, the Committee is glad to note that the Deptt. has arranged for extra staff. They should sit with the Accountant General's Staff and square up the matter so that the necessary reimbursements can be had without any further delay.

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the State. After the release of the 28 Bn. C. R. P. at present we have only 3 coys of 44 C. R. P. and 6 coys. of 26 C. R. P. in Assam. Three Coys of 26 C. R. P. Bn. are stationed in Meghalaya for protection and guard duty in the Central police District, Shillong and 3 coys. of the Bn. have been deployed at Gauhati and its neighbourhood in guarding Central Government Installations like the Oil Refinery, the Brahmaputra Bridge and the Borjhar Airfield. It is presumed that the expenditure on this will be reimbursed by the Government of India.

As regards reimbursement, the matter has been taken up with the Accountant General for issue of audit certificates in respect of reimbursible expenditures after due verification of the figure in A. G's books with the Departmental figures. The

Sl.No.	Para and Page of the P.A.C. Report	Para and page of the Audit Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
				audit certificates have been issued by the A. G. Assam to some extent from time to time, though not fully and those have been sent to Government of India accordingly. However, the matter is being pursued with the A. G. for issue of the remaining audit certificates so as to ensure early settlement of the reimbursement claim with Government of India.	
14.	Paras 12.10 to 12.14 at pages 53-54 of 15th Report of P. A. C.	Para 28 at page 40 of Audit Report 1968,	When Government decide to give concession to contractors due to sudden abnormal rise of prices for unforeseen reasons, they should take a general policy for all the Departments. Each Department should not have its own view and policy of compassion.	Noted and also brought to the notice of all Administrative Departments by Circular letter No.HMP. 792/72/12, dated 25th January 1973 is at Appendix X at pages 109-110	No Comment.

(1)	(2)	(3)	(4)	(5)	(6)
15.	Paras 12.15 to 12.19 at pages 54—55 of 15th Report of P. A. C.	Para 38 at page 47 read with App. V at page 112 of Audit Report; 1968.	With a view to have the desired effect of stopping recurrence of misappropriation cases not only in this Department but also in other Departments of Government these cases should be dealt with expeditiously. Exemplary punishment should be awarded not only to the persons responsible for committing the crimes but also to these due to whose laxty of supervision such misappropriations took place	Noted and also brought to the notice of all Administrative Departments by Circular letter No. HMP. 792/72/12 dated 25th January, 1973 is at Appendix X at pages 109—110.	No Comment
16.	Paras 12.20 to 12.22 at page 56 of 15th Report of P. A. C.	Paras 94 & 95 at pages 90—98 of Audit Report, 1968.	In order to remove the bottleneck the department has assured the Committee that it has set up a separate cell and the Finance Deptt. has given its concurrence to it. This Cell will be utilised for clearing the Audit Objections and disposing of the pension cases promptly.	Constant efforts are being made to dispose of the pension cases, outstanding Audit Objections and Inspections Reports promptly.	The yearwise break up of pension cases along with grade or rank and also family pension cases since 1961 to date may be furnished to the Committee within three months from the date of presentation of this Report to the House.

(1)	(2)	(3)	(4)	(5)	(6)
17.	Paras 12.23 to 12.26 at pages 56—57 of 15th Report of PAC.	Grant No. 12 at page 27 of Appropriation Accounts, 19-66—67.	Re-appropriation, whenever possible under the financial rules, should be preferred to supplementary demands. Further the Committee reiterates its recommendation that the State should raise more battalions of its own so as to dispense with the more costly borrowed dispensing battalions from outside as far as practicable except, however, in exceptional circumstances.	Noted and also brought to the notice of all Administrative Depts. by Circular letter No. HMP. 792/72/12, dated 25th Jan. 1973.	No Comment

The Committee also recommend regularisation of the excess expenditure of Rs. 5.91 lakhs.

STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY GOVERNMENT
ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE
PUBLIC ACCOUNTS COMMITTEE IN THEIR 15TH REPORT ON THE
APPROPRIATION ACCOUNTS, 1966-67, AUDIT REPORT, 1968 AND
FINANCE ACCOUNTS, 1966-67.

TOWN AND COUNTRY PLANNING DEPARTMENT.

Sl. No.	Para and page of the report.	Para and page of the Audit report.	RECOMMENDATION	Action taken or proposed to be taken	Remarks of the Committee
(1)	(2)	(3)	(4)	(5)	(6)
18.	Paras 8. 10 and 8. 11 at pages 33-36 of 15th Report of P. A. C.	Para 5(c) (i) at pages 8-9 of Audit Report, 1968.	The money that is loaned out should not be treated as doled out under pressure of political influence. Some parties took money from the Housing Department as loan to be repaid interest. Afterwards using political influence some of these loans are written off. This should never be allowed. Failing the persuasive method the Department should apply the coercive method to realise the money loaned out with interest thereof. On the whole vigorous steps should be taken by the Depaatment to get back the money.	All the Deputy Commissioner's and Sub-divisional Officer's were instructed by the Directorate of Housing to be more careful while enquiring and recommending the loan cases for sanction so that the loan could be sanctioned to the deserving cases with adequate repaying capacity. In this connection copy of Directorate of Housing's letter No. DH(A)/125 /67/70, dated 18th August, 1972 is at Appendix XI at pages 111-112 As regards recovery of the Government dues the cases were also being persued vigorously by the Directorate of Housing and follow up	The latest position of recovery of loan should be intimated to the Committee within three months from the date of presentation of the Report to the House.

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The Housing Department should also satisfy itself that loans are only given to proper persons and the terms and conditions under which the loans are given are observed and should see that notices for recovery are issued in time.

action was taken on the merits of each and every cases. Request had been made to all Deputy Commissioners and Subdivisional Officers to take appropriate steps for early recovery of the current dues and arrear dues within 31st March, 1973. They had also been asked to impress upon the Bakijai Officers for early recovery of the entire amount of Public demand with interest as admissible under the B. P. D. R. Act, 1913. With the coming of Assam State Housing Board from 1st August, 1974 such matters are being looked into by the Board as assets and liabilities of erstwhile Director of Housing vest with the Assam State Housing Board and they have also taken effective measure for realisation outstanding loan.

(1)	(2)	(3)	(4)	(5)	(6)
19.	Paras 8.16 and 8.17 at pages 36-37 of 15th Audit Report of P. 1968. A. C.	Both the Housing Board and the L. S. G. Department seemed to be very magnanimous with the urban well-to-do, while Government did not hesitate to take coercive measures against the poor villagers for realising the loans, even from the flood affected people. It is rather surprising that no coercive measures were adopted against the defaulting local bodies. There should be no discrimination between an individual and body corporate and whenever loan is given, it should be realised when done, if not by persuasion then by coercive measures. So far as Housing and L. S. G. Departments are concerned, some Boards took money for specific purposes but it was not utilised for the purpose for which it was taken. They had neither refunded the money with interest nor any action had been taken by the Government for reali-	Regarding recovery of dues relating to loans sanctioned to local bodies, the respective Deputy Commissioners including the Director of Municipal Administration were asked to take steps for recovery of the arrear dues with current dues and follow up action is being taken for early recovery of Government dues.	No Comment	
			Municipal Administration Department is pursuing the matter on recovery of arrear loans.		

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sation of the unutilised amounts. Neither the Director of Housing nor the Government Department took any steps to get back the unutilised money not to speak of realising the loan money and interest thereof.

The Committee is therefore, constrained to think that it was not only with the connivance but with complicity of the Department that this could happen.

The Committee therefore, recommends that vigorous steps should be taken to realise the outstanding loans from the defaulting Municipalities and Town Committee, if the usual persuasive method failed by taking recourse to coercive measures. Under no circumstances the money

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should be allowed to remain unrealised. The Department also should be particularly careful to see that unutilised amounts are refunded immediately.

20. Para 8-26 at pages 38-40 of 15th Report of P. A. C.

Para 9 at page 18 read with Sl. No. 10 of Appendix I at Page 102 of Audit Report 1968.

The Committee was glad to know that all utilisation certificates have been submitted except one Town Committee namely Naharkatia. Naharkatia too has not received any grant from 1966-67. The Government decision to adjust the outstanding loans and interests against the grants in-aid to be paid to these local bodies is also appreciated because although this means lesser benefit to the Boards the extent of the amount adjusted, yet it is the same. Board or Committee or Development Authority which failed to utilise the money, and not only that, it also failed to refund the unutilised portion as the financial position does not permit to repay the same. The Committee has therefore instead of recommending that all utilisation certificates for the grants sanctioned for 1964-65 and 1965-66 by the Town Planning Organisation on 4th January 1971. Strict measures have been taken by the Town Planning Organisation through the Unit Office to see that the Urban Development Grants sanctioned to the Local bodies are being utilised properly. If any Local Body fail to utilise the grant it is being debarred from receiving further grant until the previous grant is utilised.

Naharkatia Town Committee had submitted the Utilisation and Completion Certificates for the grants sanctioned for 1964-65 and 1965-66 by the Town Planning Organisation on 4th January 1971. The Committee would like to know the steps taken to finalise the Grants-in-aid Rules as envisaged in Assam Town and Country Planning Act within three months from the date of presentation of this Report to the House.

Proposal for amending the Assam Town and Country Planning Act has not yet been finalised and in the meantime P. and D Department has suggested to prepare Rules

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mending writing of huge for grant in-aids by Depart-
amounts of such outstan- ment which are under process.
ding Government dues
welcome this decision of The recommendation of
Government for adjustment. the P. A. C. for amendment
The Department should of the Act will therefore be
implement the decision in finalised after the proposed
all such cases. In order to grant-in-aid rules are drawn
facilitate more control over up.
the account of these local
bodies and development
authorities Government has
also proposed to amend the
Town & Country planning
Act. This decision also
appears to the Committee
to have been taken by
Government in the right
directions. The Government
can not afford to incur
huge losses of Government
money and therefore the
Committee also recom-
mends that the Act should
be amended as proposed
so that Government can
exercise effective control to
regularise the accounts of
these local bodies.

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| 21. | Para 8.29 at page 40 of 15th Report of P.A.C. | Para 95 at pages 91-92 read with Sl. No.15 at page 147 of Audit Report, 1968. | The Committee recommends that the Secretary should fix a target date for settling the outstanding inspection reports and try to get them settled by personal contact with the Accountant General. For this purpose he should depute someone from the Department to the Office of the Accountant General who should settle things by the personal contact. | As far as Town Planning Organisation is concerned all outstanding inspection reports have duly been cleared up with the Accountant General. | No comment | |
| | | | | Directorate of Housing also took necessary action for early settlement of audit objection vide letter No. DH(A) 126/67/95, dated 17th December 1973 is at Appendix—XII at page 113. | | |
| 22. | Para 8.31 at page 40 of 15th Report of P.A.C. | Monthly statement of cheques drawn for disbursements of housing loan under L.P.G.H. | The Committee recommends that the Department should collect the necessary information in this connection from his end and submit monthly statement of cheques. The Department should submit action taken report to the Committee within three months of the presentation of this report to the House. | The three defaulting officers Deputy Commissioner (Housing), Kamrup, K & J Hills and Darrang and since submitted the statement of cheques drawn for disbursement of Housing loan. | No comment | |

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23. Para 8.34 at Grant No. 40 For whatever reasons that Steps have been taken by the No comment
 page 41 of 15th at page 89 of may be, lapses were Town Planning Organisa-
 Report of P.A.C the Appropri- there with the Depart- tion to avoid over budget-
 unt, 1966-67. ation Acco- ment at the beginning ing as recommended by the
 unt, 1966-67. unt, 1966-67. for which there was Public Accounts Committee
 unt, 1966-67. unt, 1966-67. savings. This over bud- since 1968-69 which would
 unt, 1966-67. unt, 1966-67. getting is always to be appear from the table
 unt, 1966-67. unt, 1966-67. avoided so that money below.
 unt, 1966-67. unt, 1966-67. so budgetted can be uti-
 unt, 1966-67. unt, 1966-67. lised elsewhere in other
 unt, 1966-67. unt, 1966-67. Departments having
 unt, 1966-67. unt, 1966-67. greater needs.

Year	Total provision	Amount of savings	Percentage of provision
(1)	(2)	(3)	(4)
(in lakhs of Rupees)			
1968-69	14.11	2.67	18.8
1969-70	25.42	1.75	7.00
1970-71	33.26	0.10	0.28

24. Paras 8.38 and Note 2 at page The Committee thinks that The Committee desires
 8 39 at page 42 89 of the Ap- it would be proper and res that Government
 of 15th Report appropriation desirable that at least should arrive at a
 of P.A.C. Accounts, given all his attention decision early.
 1966-67. 1966-67. learning, experience, wis- The recommendations are
 1966-67. 1966-67. still under consideration.
 1966-67. 1966-67. In the matter of Urban
 1966-67. 1966-67. Development Schemes, nor-
 1966-67. 1966-67. mally Town Planner is
 1966-67. 1966-67. associated.

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dom and imagination in the matter, should remain there, in the Development Authority to see that the various schemes taken up by the Authority are being implemented as planned earlier by him and recommends that the Town Planner be included in the Development Authority Submission of detailed plans unless the planner is associated with the implementing authority is not possible.

The Committee was glad to know that Government is going to exercise more control over the Development Authorities in future and thereby taking effective steps for implementation of various schemes under the Development Authorities and therefore recommends the amendment of the Act. as desired by Government.

STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT
ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE PUBLIC
ACCOUNTS COMMITTEE IN THEIR NINETEENTH REPORT ON THE REPORT OF THE COMPT-
ROLLER AND AUDITOR GENERAL OF INDIA FOR THE YEAR 1969-70 FINANCE ACCO-
UNTS 1969-70 AND APPROPRIATION ACCOUNTS 1969-70.

FOREST DEPARTMENT

Sl. No.	Page of the Report	Paras & Page of the C A G Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
1	2	3	4	5	6
25	Sl. No. 21 at Page 79 of 19th Report of P. A. C.	Para 4(a) at Page 5 of C. & A. G. Report 1969-70.	The Committee recommends that stringent action should be taken against all concerned who are found guilty of non-implementation of the recommendations of the Committee and action taken thereon should be intimated to the Committee within three months from the date of presentation of this Report to the House.	From Scrutiny and verification of records no Officer was prima facie found guilty as towards non-implementation of the recommendation of P. A. C.	In the meeting of the Committee held on 7th June 1979, the Department assured the Committee to furnish a note on the suspense accounts of Rs.20 lakhs but inspite of reminders issued by the Assembly Secretariat no reply save and except the interim reply was furnished by the Department. The Committee therefore takes a serious view of the matter and recommends that proper steps
			(2) In future, under no circumstances, forest produce should be allowed to move out of the forests without first realising the forest Royalty etc.	Necessary orders has already been issued to all concerned that no forest produce will be allowed to remove without prior payment of kist money and Royalty.	

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(3) Coercive measures should be taken to realise the arrears of revenue both under royalty and suspense accounts and a report on the progress of realisation of arrears should be intimated to the Committee within three months from the date of presentation of this Report to the House.

(4) The Committee further recommends that in future, the official witnesses should come prepared with the correct facts while giving evidence before the Committee which should be noted by all concerned. If cases are pending with the Bakijai Officers for a long time.

Steps should also be taken to bring the matter to the notice of the superior authority in consultation with the Legal Remembrancer, if necessary.

Finance/Personnel Department has already been moved to confer D. F. O, S. with powers of Bakijai Officers and if it is agreed to would be effectviely implemented.

be taken against defaulting officers and also recommends that the said note should be submitted to the Committee within one month from the date of presentation of this Report to the House.

Noted.

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| (1) | (2) | (3) | (4) | (5) | (6) |
| <p>26. Sl. 22 at pages 79-80 of 19th Report of P. A. C.</p> | <p>Para 37 at pages 59-60 of C & A. G's Report 1969-70.</p> | <p>The Committee recommends that (1) whenever surplus spares are traced, the same should be immediately disposed of (2) The locos if considered surplus for all time to come should be disposed of immediately.</p> <p>(3) Responsibility should be fixed for the unusual delay in disposing of the stores declared surplus in 1968 and a report containing the list of surplus parts with nomenclature should be sent to the Committee within three months from the date of presentation of the Report to the house.</p> | <p>20(twenty) K. M. of the Tramway was considered surplus and being disposed of. The remaining section will be utilised for the purpose of proposed extension of the Kachugaon Bamba Tram way.</p> | <p>The Committee would like to know whether responsibility was fixed on the concerned officer or officers for delay in disposal of stores declared surplus. A report containing the list of surplus parts with nomenclature as recommended earlier by the Committee should be sent to the Committee within three months from the date of presentation of this Report to the House.</p> | <p>C. C. F. has been asked to dispose of the Tractor by calling tenders. The matter was referred to the Agriculture Department but they did not show any interest to acquire the old and worn out Tractor.</p> |
| <p>27. Sl. 23 at page 8 of 19th Report of P.A.C.</p> | <p>Para 100 at pages 92-93 of C & A. G's Report, 1969-70.</p> | <p>The Committee recommends that the tractor should be disposed of immediately if the same could not be made workable on profitable basis.</p> | <p>The committee would like to know the disposal of the tractor by calling tenders.</p> | | |

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The Department should note that such blocking of capital for years together should be totally discouraged in future. The latest position about the proposed disposal of the Tractor to Agriculture Department should be intimated to the Committee.

Recommendation noted for future guidance.

36

28. Sl. 24 at page 80 of 19th Report of P.A.C. Para 137-138 at pages 150-152 of C & A. G's Report, 1969-70

The Committee recommends that attempts should be made to settle all the outstanding audit objections and inspection Reports as early as possible.

Necessary steps are being taken to settle all the outstanding audit objections and Inspection Reports as early as possible.

No Comment

- 29 Sl. 25 at page 80 of 19th Report of P. A. C. Grant No. 62 at pages 122-124 of C & A.G's Report, 1969-70

The Committee recommends for the regularisation of the excess amount.

This has already been regularised by moving a supplementary Demands during November/December 1978 Session of the Assembly.

No Comment

**STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT
ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE
PUBLIC ACCOUNTS COMMITTEE IN THEIR TWENTIETH REPORT ON THE AUDIT
REPORT, 1966, FINANCE ACCOUNTS, 1964-65 AND APPROPRIATION ACCOUNTS, 1964-65.**

(DEVELOPMENT (P. & C. D.) DEPARTMENT)

Sl. No.	Sl. No. & page of the P.A.C. Report	Para; and Page of the Audit Report.	Recommendation	Action taken or proposed to be taken by the Government	Remarks made by the Committee
(1)	(2)	(3)	(4)	(5)	(6)
30	Sl. No. 59 at Page 81 of 20th Report of PAC.	Para 28 at page 39 of Audit Report, 1966.	<p>The Committee is constrained to observe that no responsibility has yet been fixed by the Department which should have been done by the Department long ago. The internal Audit of the Department also could not detect the irregularity and no attempt was made to enquire in to this default of the Department.</p> <p>The Committee reiterates its recommendation made at page 50 of this Report on the Audit Report, 1964, Appropriation Accounts, 1962-63 etc.</p>	Necessary instruction has been issued to all concerned that no purchase of any equipment or machines should be made without having specific guarantee from the seller, that no payment should be made unless the machines are found in good and working condition. Further, the task of fixing up the responsibility etc. has been taken up and is under process.	The Committee would like to know the steps taken by the Government regarding fixation of responsibilities and the final action taken on it to be intimated to the Committee within one month from the date of presentation of the Report to the House.

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and further recommends that no machinery should be purchased without guarantee from the sellers in future. The result of the investigation should be intimated to the Committee within three months from the date of presentation of this Report to the House.

31

Sl. No. 60 at
page 81 of
20th Report
of P. A. C.

Para 29 at
pages 39-40
of Audit Re-
port, 1966.

The Committee would like to know whether the Government could realise the money from the contractor concerned.

The excess payment to the extent of Rs. 8661.00+ the value of article amounting Rs. 130.00 issued to the contractor has not yet been recovered from Shri L. M. Kerse, contractor in spite of best effort. However, the matter has been taken up again with the Secretary (T) District Council, North Cachar Hills, Haflong for starting legal action against the contractor concerned in consultation with the civil authority to give due respect to the recommendation of Public Accounts Committee as well as to effect recovery of Government money.

No. comment

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32 Serial No. 61 at
at page 82 of
20th Report
of P. A. C.

Para 31 at
page 40 of
Audit Report
1966

The Committee feels that the Finance Department should be requested by the Department to make an enquiry as to whether there was any lapse in the Treasury in this case and result of enquiry should be sent to the Committee. The final action taken in the matter should be intimated to the Committee within three months from the date of submission of this Report to the House.

In order to give due respect to the recommendation to the Public Accounts Committee, the matter has been taken up with the Finance Department with a request to make an enquiry into and also to ascertain whether there was any lapse in the treasury and reply from Finance Department is still awaited.

No comment

33 Serial No. 62 at
pages 82-83
of 20th Report
of P.
A. C.

Para 32 at
page 40 of
Audit Report
1966.

Though the case was reported to Police in April, 1964, the case is pending with the Police till 7th September, 1967, the Departmental proceedings had been drawn but have not yet been finalised. All these reflect that no earnest effort has been made to finalise the matter though the fact of

Departmental proceeding was started against the then cashier Shri G. C. Dutta of Chayagaon Dev. Block which has been concluded and the Cashier has been removed from service. As regards, police case, it may be mentioned here that the final position is not known. The matter was taken up with

The Committee would like to know the amount of money recovered and the report of the police investigation be sent to the Committee within one month from the date of presentation of the report to the House.

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fraudulent drawal of money came to the notice of the Department in March 1964 and actual drawal took place in November 1963. Such type of slackness on the part of the Departmental authority calls for an enquiry for fixation or responsibility if any and Government should instruct the Police Department to accelerate investigation so that due to lapse of time real culprits is not escaped. The final result of the case should be intimated to the Committee.

the S. P., Kamrup, Gauhati and his reply is still awaited (Vide letter No.PDB.74/71/75, dated 19th August 1972) and a reminder since issued vide letter No. PDB. 74/71/304, dated 17th October 1978).

34.

Serial No. 63 at page 83 of 20th Report of P. A. C.

Para 80 at page 67 of Audit Report 1966.

The Committee feels that such cases should not be dragged for a long time and they deserve prompt action. The Department should note that such cases are finalised in proper time. The Committee would like to hear about the final action taken by the Department.

Total amount of Rs.5,866.00 was to be recovered from the ex-lessee. Out of this amount of Rs. 5,866.00, a sum of Rs.1,705.00 being the cash security furnished by the former lessee was adjusted towards difference of bid money by transfer credit to the S. R. D. fund vide Golaghat Sub-treasury Challan No.42 dated 21st March 1964. So actual amount required to be realised from the former lessee was Rs.4,161.00 only.

The Committee may be informed of the latest position of realisation within three months from the date of presentation of this Report to the House.

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Bakijai proceedings for realisation of Rs. 4,161.00 from Shri Charu Goswami, former lessee had already started. And as Shri Goswami is a resident of Jorhat Sub-division, the attachment order was sent to the Bakijai Officer, Jorhat for realisation of the amount. But the report from the Bakijai officer Jorhat has yet been received inspite of several reminders, to the effect of realisation of the money. Upto date position is being ascertained by deputing staff from the Directorate and the position will be reported as soon as the information is received from the D. P.

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35. Serial No. 64
at pages 83
-84 of 20th
Report of
P. A. C.

Para 121 at
page 99 of
Audit Re-
port, 1966.

The Committee observes that the state of affairs as revealed in the Audit Report are very alarming it is high time that Government should find out proper measures to ensure effective financial control on the

In order to have full control over expenditure, the Government has already devised a measure of check by introducing the system of "Letter of Credit" and after introduction of new system the position has already been improved.

No comment.

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Panchayats. A large number of grants are given yearly to these Panchayats and unless adequate examination of account is done, it would be unwise on the part of the Government to release money knowing its purposeful utilisation. The matter calls for examination at the high level and things should be set right before it becomes uncontrollable.

The action taken should be intimated to the Committee within three months from the date of placing of this Report before the House.

Under the provision of the A. P. R. Act., 1972 funds are not released to the blocks direct. These are routed through the M. P's in the form of Bank Drafts. Moreover, the delegation of Financial powers has also been withdrawn in general from the B. D. Os as a measure of check on financial transaction.

In this connection, it may be mentioned here that after the introduction of new Panchayati Raj Act, 1972, the A.Ps have already been dissolved and all powers for realisation of taxes, fees, etc. has been vested to the M. Ps which are autonomous bodies and with the introduction of new system the funds under grants-in-aid are being released to the M. Ps on

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receipt of utilisation certificate of the previous grants. Thus the aim and object of the recommendation of Public Accounts Committee was duly considered and aimed at fulfilment by introduction of new system.

STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE PUBLIC ACCOUNTS COMMITTEE IN THEIR 26TH REPORT ON THE REPORT OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA FOR THE YEAR 1971-72 FINANCE ACCOUNTS, 1971-72 AND APPROPRIATION ACCOUNTS, 1971-72

INFORMATION AND PUBLIC RELATIONS DEPARTMENT

Serial No.	Para and Page of the PAC Report	Para and Page of the CAG Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
36	Paras 4.1 to 4.4 at pages 12-14 of the 26th Report of the P.A.C.	Para 53 at Page 85 of the C. A. G. Report, 1971-72.	The Committee notes with regret that some of the outstanding Inspection reports have not been settled for the last 31 years (1945-46). The Committee recommends that representatives of the Departments should immediately be sent to Audit Office and in consultation with the Accountant General, the matter be settled without further delay. The action taken should be intimated to the Committee within three months from the date of presentation of the Report to the House.	Out of 74 inspection reports and 239 paragraphs, at present, only 19 inspection reports with 66 paragraphs still remain outstanding against the Director of Information and Public Relations. A statement showing the present position is at Appendix XIII at page 114. For disposal of the remaining outstanding paras as shown in the statement the Director of Information and Public Relations has taken suitable actions for early clearance.	The Committee desires that all the old outstanding inspection reports and paragraphs should be cleared early.
				(Vide letter No.HM/PR/66 78-15, dated 27th October/3rd November 1978	

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The Department in their letter No.HM/PR/66/78 dated 10th January 1979 further reports:—

Out of the 74 inspection reports and 239 paragraphs, appearing in the 26th Reports of the Public Accounts Committee 1975-77, at present there are only 8 inspection reports and 30 paragraphs outstanding as given in Appendix-XIV at page 115. The delay in disposal of the remaining paras are due to the facts that the paras are lying with the drawing and disbursing officers which require comments, expostfacto sanction etc. for regularisation.

Necessary action for clearance of the inspection reports and audit paras are in progress and reports in this regards will be submitted after six months.

STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT ON THE VARIOUS RECOMMENDATIONS, SUGGESTION OR REMARKS MADE BY THE PUBLIC ACCOUNTS COMMITTEE IN THEIR 26TH REPORT ON THE REPORT OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA FOR THE YEAR 1971-72 FINANCE ACCOUNTS 1971-72 AND APPROPRIATION ACCOUNTS 1971-72.

FINANCE DEPARTMENT

Sl. No.	Para and page of the Report	Paras and pages of the C.A.G. Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
37	Paras 2.1 to 2.8 at pages 1-4 of 26th Report of P.A.C.	Para 19 at page 37 of CAG Report 1971-72	2. 6. In view of frequent occurrence of cases of misappropriation, defalcation and loss of Government fund, the Committee recommends that Government should examine the present system of deposit and withdrawal of bills in the Bank to prevent the recurrence of such irregularities in future by means of a better control over the monetary transactions.	2. 6. The study of the present system of deposit and withdrawal of bills in the Bank to prevent frequent cases of misappropriation and defalcation etc. was taken up in the year 1976 by the Finance (Budget) Department. Presently, on a reference from P.W.D. in April, 1978 and Health Deptt. in May, 1978 further processing of the matter has been taken up by obtaining a copy of the 26th Report of the P.A.C. from the Assembly Sectt. which was not received in	The Committee are unhappy over the inordinate delay in the Government coming to a decision on a very important matter like this. They are not convinced that a change over to the cheque system will prevent misappropriation, defalcation and loss of cash. Government should strictly enforce the rules and pro-

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the Finance (A.P.F.) Department earlier. The Director of Accounts was requested to offer his comments in the matter on 29th April, '78. The Report of the Director of Accounts received in August 1978 under his No. (Audit) 36/78/18 dated 26-8-78 indicated that the matter was examined by him earlier and he submitted his report to the Finance (Bt.) Deptt. in his note dated 12-9-77, vide Appendix (XV at page 116. The matter, however, is still under examination by the Finance(Bt) Department and no final decision has yet been arrived at.

cedure prescribed for drawal, safe custody and disbursement of cash.

2.7. With a view to facilitating investigation of the cases of misappropriation, defalcation etc. the Committee also recommends that arrangements might be made

2.7. As indicated above, the Director of Accounts was further requested to offer his comments in the matter of imparting specialised training to the police personnel so that expeditious

Committee have noted this

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for imparting specialised training to the police personnel so that expeditious investigation might be carried out into the cases of irregularities referred to the police by the different Departments. This specialised training can profitably be given when the police officials undergo usual training in the police training institute.

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investigations could be carried out into the cases of irregularities referred to the police by different Department. The Director of Accounts forwarded a proposal in his letter No. DA. 82/78/3 dated 5th May 1978 in respect of training of the police personnel which Government have already approved vide Finance Departments letter No. FM. 100/78/12 dated 7th July, 1978. Home Department has been requested to impart the training.

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2.8. The Committee could not but expresses concern over the increasing number of misappropriation cases and inordinate delay in disposal. The Committee therefore recommends expeditious disposal of all the pending cases and action taken reported to the Committee within three months from the date of presentation of this Report to the House.

2.8. There were 11 cases of misappropriation etc. under the Finance Department as indicated at page 7 of P. A. C. Report involving Rs. 0.76 lakhs. Against these 11 cases the upto date number of cases pending is six. This has a reference to the Accountant General's letter No. Report I/77-(III)/72/1062-87 dated 6th January, 1978 vide Appendix XVI at Pages 117-119. The details of the six cases have been indicated

The Committee view, seriously the failure of the Government to settle two of these old cases and regret to note the lapse on the part of the Finance Department in not having obtain extension of time beyond the three

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by the Accountant General in his letter No. Report I/77(III)/72/1287, dated 9th March, 1978. Out of these six cases, two cases have been disposed of and two other cases are under investigation. The remaining two cases are (1) fraudulent drawal of bill under forged signature of local Auditor from Silchar Treasury and (2) loss of Rs. 900.00 belonging to the Examiner of Local Accounts, Gauhati on transit from the State Bank of India.

months stipulated
for reperting ac-
tion taken.

In regard to the second case, relating to the loss of Rs.900, the amount has been written off and Accountant General informed accordingly. The Accountant General has not, however, accepted this. The case is under further scrutiny.

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38	Paras 3.1. to 3.6. at pages 4-12 of 26th Report of P.A.C.	Para 52 at pages 82-84 of C A G's Report 1971-72.	3.6. The Committee recommends that the Department should clear the outstanding Audit Observations within a period of three months from the date of presentation of this Report to the House.	3.6. The Committee indicated at page 7 of the 26th Report that 1910 cases of outstanding Audit observation involving an amount of Rs.154.13 lakh were pending against the Finance Department. To locate the exact number of cases pending against the Finance Department, personnel from the Finance Department were deputed to the Accountant General's Office to ascertain the same. It was revealed that only 117 objections, as against 1910 cases, were pending against the Finance Department. This was intimated to Accountant General (vide this Department letter No. FM.46/73/33, dated 13th July 1974) is at Appendix XVII at pages 120-121. The objections related to the Director of State Lotteries, Treasury Officers and officers under the Commissioner of Taxes, the Treasury Officers, Kamrup and Nalbari, were directed to forward the wanting documents to Accountant General. Similarly, the Director of State Lotteries and the Supe-	The Committee have noted that the Department will ascertain without ambiguity the number of items of Audit observation outstanding against the Department against the figure of 1910 in consultation with the Accountant General and also take expeditious action to settle them.

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Superintendent of Taxes, Jorhat, Dhubri, Nowgong, Tezpur, Golaghat, Silchar, Dibrugarh, Sibsagar and Gauhati were also directed to take similar action. In response to our letter No. FM. 46/73/33, dated 13th July 1974, Accountant General in his letter Rep. I/43(1)/73/1689-91(A) dated 10th January, 1975, requested different Branch Officers of Accountant General's Office to furnish comments on the points raised in our said letter. The Director of State Lotteries (vide No. BSL. 515/74-1 dated 13th November, 1974) Superintendent of Taxes, Golaghat.

(SGF-8 (66)/69/72/2873 dt- 30. 7. 76) Commissioner of Taxes (CF. 184/71/91, dt. 1-8-74), Supdt. of Taxes, Tezpur (DT. F-1/70-71/64, dt. 4. 11. 74) and Treasury Officer, Kamrup (TRY/Acctt./74/15546-7 dt.

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14-10-74) informed this Department that the required A. P. Rs were duly sent to A. G. Assam from time to time as per their letters indicated above.

As regards Audit-objection in respect of other Departments discussions were held on 12-8-74 with the Secretaries of Departments and Commissioners of various Divisions and the need to take effective steps for clearance of the outstanding audit objections (vide this Deptt. letter No. FM. 30/72/323 dt. 14-12-74) was emphasised. Various Deptts. were requested to intimate the Finance Deptt. about the progress made. The Finance Deptt. vide letter No. FM. 30/72/369 dt. 25-1-75, informed A. G. regarding the action taken by the Appointment, Law, Home, P. W. D. and Agriculture Deptts (copy of the letter vide Appendix XVIII at page 122). The Deptts. were further reminded to report the progress made in settlement of Audit objection to Finance Deptt. and also for discussion when necessary.

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| 39. | Paras 4.1 to 4.4 at P. 12 to 14 of the 26th Report of P.A.C. | Paras 53 at P. 85 of the C. & A. G's Report, 1971-72. | 4.4. The Committee notes with regret some of the outstanding Inspection Reports have not been settled for the last 31 years (1945-46). The Committee recommends that representatives of the Department should immediately be sent to Audit Office and in consultation with the Accountant General, the matter be settled without further delay. The action taken should be intimated to the Committee within three months from the date of presentation of the Report to the House. | 4.4. From P. 13 Sl. 21 of 26th Report of Public Accounts Committee it appears that 113 nos. of Inspection Reports and 817 Draft paras are outstanding against Treasuries. From the latest Report (vide A. G's letter No. TM/1/65/73-74/50 dt. 10-5-78) it appears, that 11 nos. of Inspection Reports 36 nos. of draft paras on Treasuries are pending from 1964-65 to 1971-72. All Treasuries were reminded vide letter No. BB(I) 25/76/159 dt. 17-5-78 to settle these outstanding Inspection Reports. Representatives of the Deptts. are sent periodically to the Audit office for settling up the matters. Similarly, meetings are held at Dispur (vide No. FM. 86/77.) Pt. and FM. 86/77 with the Officers of different Deptts. from time to time for disposal of the Inspection Reports. The practice of holding inter-departmental meetings has been made more effective. In these meetings the disposal of all audit matters is being stressed on to the different Deptts. | The Committee are unhappy that the Finance Deptt. which should set an example in this matter failed to make any progress at all. The Committee regret to note that both on this above 2 items the Department neither reported the action taken within the time prescribed by the Committee nor obtain extension of time. The Committee desire that the Department examine the matter and inform the Committee of action taken to avoid such lapses in future and also the progress made. |

STATEMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT
ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE
PUBLIC ACCOUNTS COMMITTEE IN THEIR TWENTY-SIXTH REPORT ON THE
REPORT OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA FOR
THE YEAR 1971-72, FINANCE ACCOUNTS, 1971-72 AND APPROPRIA-
TION ACCOUNTS, 1971-72.

INLAND WATER TRANSPORT DEPARTMENT

Sl. No.	Page of the P. A. C. Report	Paras and Page of the CAG Report	RECOMMENDATION	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
40	Paras 2.1 to 2.8 at pages 1-4 of 26th Report of P.A.C.	Para 19 at page 37 of CAG Report 1971-72.	In view of frequent occurrence of cases of misappropriation, defalcation and lossess of Government fund, the Committee recommends that Government should examine the present system of deposit and withdrawal of bills in the Bank to prevent the recurrence of such irregularities in future by means of a better control over the monetary transactions.	Finance Department is examining this matter. I. G. P. has been requested to examine the feasibility of imparting such training to the Police personnel. The result is not yet known.	The Committee would like to know the result of the case pending in Gauhati Court.
			With a view to facilitating investigation of the cases of misappropriation, defalcation etc. the Committee also recommends that	As regards the misappropriation case in question the person responsible for misappropriation was put under suspension and a case under	

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arrangements might be made for imparting specialised training to the police personnel so that expeditious investigation might be carried out into the cases of irregularities referred to the police by the different Departments. This specialised training can profitably be given when the police Official undergo usual training in the police training Institute.

Section 406 I. P. C. against him is pending in the Gauhati Court.

The Department in their letter No. TMV. 494/79/22, dated 27th August, 1979 further reports :—

The Committee could not but expresses concerned over the increasing number of misappropriation cases and inordinate delay in disposal. The Committee therefore recommends expeditious disposal of all the pending cases and action taken reported to the Committee within three months from the date of presentation of this Report to the House.

Police have finalised the investigation of the case of Shri Nandalal Thapa, Ex-Duftry and the case was instituted in the Gauhati Court against Shri Thapa. The case is now subjudice.

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41 Para 4.1 to 4.4 at pages 12-14 of 26th Report of P.A.C.

Para 53 at page 85 of C. A. G. Report 1971-72

The Committee notes with regret that some of the outstanding Inspection reports have not been settled for the last 31 years (1945-46). The Committee recommends that representatives of the Departments should immediately be sent to Audit Office and in consultation with the Accountant General, the matter be settled without further delay.

The action taken should be intimated to the Committee within three months from the date of presentation of the Report to the House.

During the year 1965-72 I.W.T. Department had eight Inspection Report containing 81 paras. Out of these, 56 paras have already been settled. The Director I.W.T. has since been instructed to depute the A. O. and Divisional Accountant to the Office of the A. G. Assam for settling up the remaining 25 paras immediately.

The Department in their letter No. TMV. 494/79/22, dated 27th August, 1979 further reports ;—

There are 10 Inspection Reports and 102 paragraphs outstanding under the D. I. W. T. from 1965-66 to 1973-74. Out of which 67 paras have already been settled so far and 35 paras are outstanding. vide Appendix XIX at page—123

The Committee desires that all outstanding inspection reports should be settled as early as possible.

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In this connection Government has already instructed the D. I. W. T. to personally contact the Accountant General's Office to settle the outstanding paras.

42 Paras 23.1 to Para 28 at page 23.4. at pages 52 of C. A. G. 36—37 of 26th Re-port, 1971-Report of 72. P. A. C.

The Committee recommends that Deptt. should not retain huge stocks as there is apprehension of damage and loss due to long storage.

Store materials of fast moving spare parts cammins, Ruston and propelling accessories like propellers, Screws, Shefts etc. worth Rs. 1,42,000 (Rupees one lakhs fortytwo thousand) only were purchased during 1971-72. These items were not locally available and had to be procured from Calcutta, Bombay, Poona and such other places. Storage of these items are essential as their utilisation could not be foretoled, and might be required at any moment for replacement for operation of public ferry service without interruption.

The Committee would like to know the decision of Government with regard to raising of stock limit.

Out of the store materials worth Rs. 1,42,000/-, materials costing Rs. 39,000/- approximately were used during the year 1971-72 itself. The balance store materials were also nti-

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lised in subsequent year in accordance with the necessities. Every year new purchase of materials were made where by old store are replenished. This is not an one sided business because stocks of materials and issues thereof are also made side by side to different works.

However every effort has been made to minimise the quantum of purchase of store materials. The purchase is made mostly on the basis of necessity and priority. Necessary action has already been initiated by the concerning Officers of I. W. T. Deptt., as recommended by P. A. C. To see that the purchase of stock which are not of immediate nature can as per as practicable is avoided. In fine, it may be mentioned that Government have issued orders sanctioning the maximum storage of materials worth Rs. 2,00 lakhs since 1977.

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The I. W. T. Deptt. always keep vigilant eye & see that no damage to the materials stored is made at any cost.

The Deptt. in their letter No. TMV. 494/79/22, dated 27th August, 179 further reports:—

A proposal to raise the stock limit to Rs. 5 lakhs is now under examination of Government. A decision in this regard will be taken after consulting the Director of Accounts and the Finance Deptt.

43 Paras 24.1 to Para 49 of
 24.8 at pages pages 72-73
 37-38 of 26th of C A G's
 Report of R e p o r t
 P.A.C. 1971-72.

The Committee is amazed to find that in almost all settlement of ferries the highest bidders were eliminated either on some plea which ultimately resulted in loss of revenue.

Settlement of I.W.T. ferries are made in accordance with the procedure laid down in the Control and Management of ferry Rule 1968. Generally the ferries are settled with the highest bidder where the highest bidder cannot fulfill all the conditions required for such settlement and the tender is rejected the ferries are to be settled with the next highest bidder.

The Committee would like to know whether the control and management of Ferry Rules, 168 was placed before the House and was approved by the Committee on Subordinate Legislation of the House. If so, the dates of such placing and approval be intimated to the Committee within one month from the date of presentation of this Report.

S'I No.	Page of the P.A.C. Report	Paras and Page of the CAG Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)

The Government take all possible care to ensure protection of any loss of revenue (to the State Ex. chequer.) Ferries are normally settled with the highest bidder and in the event of the rejection highest tender on account of any deficiency as per requirement of the law, the ferry is settled with the next highest bidder. It has also been noticed that the tenderers now state in writing that they would be agreeable to accept the highest bid and in some such cases, through the ferry could not be settled with the highest bidder it is settled with the next valid bidder at the highest bid on his offer.

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The Department in their letter
No. TMV. 494/79/22. dated
27th August 1979 further
reports—

Regarding the settlement of
Ferries in the year 1971-72,
the position of the four
ferries mentioned in the
Report is as below—

(a) Dibru, Sonari, Burisuti
Ferry

There were 5 tenderers for
this ferry namely—

	Rs.
(1) Shri O. Mayong	2,1,111
(2) Shri A. Mazid	1,87,101
(3) M/S. Industrial Commercial Co- operative Society.	1,85,555
(4) M/S. Frontier Contract Co-ope- rative Society.	1,85,101

Sr. No.	Page of the P. A. C. Report	Pays and Page of the CAG Report	RECOMMENDATION	Action taken or proposed to be taken by the Government	Remar
(1)	(2)	(3)	(4)	(5)	(6)
				5 M/S C. I. W. T. C....Rs.1,00,101 Ltd.	
				The ferry was ultimately not settled with any tenderer for reasons as already explained by the official witnesses and mentioned in the Report.	
				(b) TEZPUR-SILGHAT-PANPUR	
				There were three tenderers in respect of the above ferry for the year, 1971-72. The names of the tenderers and their bid were as below:—	
				1. Shri Lakshmidhar Hazarika. 76,100	
				2. M/S Panpur Kai-borta Bahumukhi Samabai Samity Ltd. 57,101	
				3. Padma Kanta Nath 31,000	

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The highest tenderer was found to have no experience in running ferries, a factor which is required to be considered under Rule 19 (11) of the Ferry Rules. Hence the ferry was not settled with the highest tenderer; reasons were recorded and the ferry was settled with the second highest bidder namely Panpur Kaibarta Bohumukhi Samabai Samity at their offer of Rs.57,101 only.

(c) DHUBRI-FAKIRGANJ
FERRY 1971-72

For settlement of this ferry 9 tenderers submitted their tenders. The names of the persons and the amounts offered by each of them are shown below:—

- | | | |
|-------------|----------|--------|
| 1. Shri | Nandalal | 85,000 |
| | Ojah. | |
| 2. Shri Joy | Gopal | 75,105 |
| | Saha. | |

Sl. No.	Page of the P. A. C. Report	pays and Page of the CAG Report	Recommendation	Action taken or proposed to be taken by the Government	Remark
(1)	(2)	(3)	(4)	(5)	(6)
				3. Shri Ram Kumar Pandoy. 75,000	
				4. Shri Abdur Sathar Sikdar. 74,102	
				5. Shri Hazarat Ali Sarkar. 55,500	
				6. Shri Abdul Barek Miya. 50,555	
				7. Fakirranj Primary Co-op. Marketing Society Ltd. 50,100	
				(8) Central Inland Water Transport Corporation Ltd. Rs. 50,000	
				(9) Shri R. Islam, Rs. 50,100	
				The highest tenderer had subsequently withdrawn his tender. The second highest bidder was found to have	

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no experience and the Ferry was settled with the third highest tenderer. Reasons were recorded.

(d) NEAMATI-KAMALA-BARI FERRY

There were three tenderers under this ferry viz :

(1) M/S Transport and Trading Co-operative Society Ltd: Jorhat .. Rs. 78,000

(2) Shri Goda Dutta,
Rs. 75,100

(3) M/S C. I. W. T. C, Ltd,
Rs, 70,000

The first tenderer was found to have no previous experience of running ferries and no landed property was shown as security. The Second tenderer was considered to be quite suitable and the ferry was settled with the second tender at his offer of Rs. 75,100 and reasons were recorded.

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It will thus appear that in all the above three cases reasons were recorded at the time of settlement of the ferries by the Government. Orders for settlement of the ferries were also passed before the commencement of the term of the lease period 1971-72 by inviting tenders in time.

Statement showing the action taken or proposed to be taken by the Government on the various recommendations of the Public Accounts Committee in their Twenty-sixth Report on the Report of the Comptroller and Auditor General of India for the year 1971-72, Finance Accounts, 1971-72 and Appropriation Accounts, 1971-72.

PLANNING AND DEVELOPMENT DEPARTMENT

Serial No.	Paras & page of the P.A.C. Report.	Paras & page of the C.A.G. Report.	Recommendation	Action taken or proposed to be taken by the Government.	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
44	Paras 2.1 to 2.8 at pages 1 to 4 of 26th Report of P. A. C.	Para 19 at page 37 of C A G Report, 1971-72.	In view of frequent occurrence of cases of mis-appropriation, defalcation and losses of Government fund the Committee recommends that Government should examine the present system of deposit and withdrawal of bills in the Bank to prevent the recurrence of such irregularities in future by means of a better control over the monetary transactions. With a view to facilitating investigation of the	1. An amount of Rs. 1,200 was mis-appropriated by one Shri S. P. Saikia, Primary Investigator in the Office of the Statistical Officer, Gauhati. A Police Case was instituted against Shri Saikia, but was discharged by the Court. Thereafter Departmental Proceeding were initiated against Shri Saikia and he was punished by deduction of his pay to the minimum of his time scale. Further the mis-appropriated amount was fully recovered from him and the entire period of his suspension.	No comment

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cases of misappropriation, defalcation etc. the Committee also recommends that arrangements might be made for imparting specialised training to the police personnel so that expeditious investigation might be carried out into the cases of irregularities referred to the police by the different Departments. This specialised training can profitably be given when the police official undergo usual training in the police training Institute.

The Committee could not but express concern over the increasing number of misappropriation cases and inordinate delay in disposal. The Committee therefore recommends expeditious disposal of all the pending cases and action taken reported to the Committee within three months from the date of presentation of this Report to the House.

was treated as non-duty for all purposes. This position was duly intimated to the A. G. It is learnt that the A. G. also has now closed this case vide his letter No. TM/27-48/66-67/656, dated 27th December 1978.

2. This case relates to fraudulent drawal to an amount of Rs. 9,000 by an outsider through a forged bill from a head of Account relating to the Office of the Statistical Officer,

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45 Paras 3.1 to 3.6 at pages 4-12 of 26th Report of P. A. C.

Para 52 at Prges 82-84 read with App VII at page 102 of CAG Report 1971-72.

The Committee recommends that the Department should clear the outstanding audit observations within a period of three months from the date of presentation of this Report to the House

Garo Hills, Tura. Since then due to formation of Meghalaya State, this matter now falls within the purview of that Government in accordance with the North Eastern Areas (Re-organisation) Act, 1971. This position has been intimated to the A. G. *vide* this Department letter No. P. W. R. 214/67 100, dated 27th July 1974.

In 1971-72, the number of audit observations relating to the Planning & Development Deptt. were 112 involving a total amount of Rs. 2.50 lakhs. We had requested the A. G. for disbursing officer-wise break up of these observations *vide* our letter No. PWR. 35/72/14, dated 1st September 1975 but no reply appears to have been received. However, our concerned Officers have been persuing these matters with the A. G's Office from time to time. From C. A. G's report for the year 1976-77 which is the latest report available, it is seen that our Deptt. has not been mentioned in the para

No comment

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relating to outstanding audit observations. Further, from the information available with us it appears that no audit observation relating to the period ending with 1971-72 is presently pending.

46. Paras 4.1 to 4.4 at pages 12-14 of 26th Report of P. A. C. Para 53 at page 85 of C. A. G's Report, 1971-72 The Committee notes with regret that some of the outstanding Inspection reports have not been settled for the last 31 years (1945-46). The Committee recommends that representatives of the Departments should immediately be sent to Audit Office and in consultation with the Accountant General, the matter be settled without further delay. The action taken should be intimated to the Committee within three months from the date of presentation of the Report to the House. 22 Inspection Reports and 76 paras were reported pending against the planning & Development Department for the period ending with 1971-72. From the latest report of the CAG available i.e., for the year 1976-77, it is seen that our Department has not been mentioned in the para relating to outstanding Inspection Reports. Our concerned Officers have been in touch with the A. G.'s office from time to time for disposing of pending inspection notes and paragraphs. From the information available with us, it appears that at present only 2 inspection reports and 3 paras relating to the period ending with 1971-72 are pending against the Directorate of Economic & Statistics.
- No comment

STATMENT SHOWING THE ACTION TAKEN OR PROPOSED TO BE TAKEN BY THE GOVERNMENT
ON THE VARIOUS RECOMMENDATIONS, SUGGESTIONS OR REMARKS MADE BY THE PUBLIC
ACCOUNTS COMMITTEE IN THEIR 28TH REPORT ON THE REPORT OF THE COMPTROLLER
AND AUDITOR GENERAL OF INDIA FOR THE YEAR 1972-73, FINANCE ACCOUNTS
1972-73 & APPROPRIATION ACCOUNTS, 1972-73

SOCIAL WELFARE DEPARTMENT.

Sl. No.	Paras & page of the PAC Report	Paras & page of the CAG Report	Recommendation	Action taken or proposed to be taken by the Government	Remarks
(1)	(2)	(3)	(4)	(5)	(6)
47	Para 3.1 to 3.5 at pages 7-12 of 28th Report of P. A. C.	Para 41 at pages 74-75 of C. A. G. Report, 1972-73.	The Committee is surprised to know that families recommended for discharge by the Deputy Commissioner, Cachar/Review Committee were actually discharged after long time, even after 11 years in some cases, and as a result thereof, the Government had to incur huge expenditure for their unnecessary retention. The Committee, therefore recommends that a thorough investigation, be conducted for fixing up responsibility on the officer/Officers at fault.	The families of the Central Destitute Home, Meherpur who were recommended for discharge on payment of rehabilitation loan by the Deputy Commissioner, Cachar/Review Committee could not immediately be discharged due to unavoidable reasons. The proposal for grant of rehabilitation loan was taken up by the State Government with the Government of India as early as on 29th. August, 1978 as the entire expenditure or maintenance of the Home was borne by them until 1st April, 1974. But as the rates of rehabilitation	The Committee would like to know the latest position of discharge of destitute families and their rehabilitation.

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grant/loan for the rehabilitable families were revised by the Government of India from time to time, the State Government was asked to recast their proposal and accordingly fresh proposals were sent to the Government of India in accordance with the revised rates for necessary sanction. No sanction of Government of India could however, be obtained inspite of our taking up the matter with them thrice the last being on 26th December, 1974. The Government of India in their letter No. 13-8/73-SD(R), dated 3rd March 1975 ultimately informed the State Government that the work relating to the maintenance and rehabilitation of displaced persons in P. L. Homes stood transferred

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to the respective State Governments with the effect from 1st April, 1974 following the recommendation of the Sixth Finance Commission and that no provision therefore, was made in the Central Budget during that year.

It is for these reasons that no provision for discharge of the rehabilitable families could be made earlier in the State Budget. A total amount of Rs. 8,50,150/ however, has since been drawn for dispersal of the families from the C. D. Home with rehabilitation assistance to them at prescribed scales. This Department was however, advised by the Finance Department to frame necessary rules before actual disbursement of the sanctioned amount. Accordingly the matter was processed and the Director of Social Welfare & Probation, Assam has been empowered to disburse the loans immediately.

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From the position as detailed above, it could be clear that no individual officer is responsible for non-dispersal of the rehabilitable families from the Cantral-Destitute Home, Meherpur, Silchar as per the recommendation of the Dupty Commissioner, Cachar/Review Committee.

APPENDIX I

(Ref : Sl. No. 1 at Page—1)

The details of dividend declared by the Cooperative institutions are given below :—

Name of the institutions	Year	Dividend declared
1. Assam Cooperative Apex Bank Ltd.	1956-57 to 1971-72	12,17,656.92
2. Jamunamukh Cooperative Marketing Society Ltd.	1971-72	554.48
3. Hojai Cooperative Marketing Society Ltd.	1971-72	2,469.80
4. Sarupathar Cooperative Marketing Society Ltd.	1971-72	1,250.00
5. Udalguri Cooperative Marketing Society.	1971-72	12,265.00
6. Borgaon Neharbari Cooperative Marketing Society.	1971-72	4,914.45
7. Kaliabor Cooperative Marketing Society.	1970-71	11,065.97
8. Rehabari Co-operative Society	1969-70	1,172.81
9. Haflong Cooperative Society	1968-69	687.00
10. Dihining Atgaon K.S.S.	1968-69	2,351.59
11. Rowta C.M.S.	up to 1964-65	3,982.00
12. Howli C. M. S.	up to 1962-63	1,850.00
13. Bajali C. M. S.	up to 1960-61	1,250.00
14. Bihpuria C. M. S.	up to 1967-68	3,910.00
15. Ambikapur C. S. S.	up to 1963-64	620.00
16. N. F. Railway C. C. S ₂ Badarpur	up to 1967-68	225.00
17. Kaliabor C. S.	up to 1970-71	1,065.97

18. Nowgong C. B.	up to 1968-69	500.00
19. Sibsagar C. B.	up to 1967-68	797.00
20. Tezpur C. B.	up to 1969-70	701.00
21. Apex Marketing Cooperative Society.	up to 1968-69	44,891.66
22. Jorhat Wholesale Consumers stores.	up to 1968-69	185.00
23. Tezpur Wholesale Consumer stores.	up to 1967-68	4,486.25
24. Gauhati Wholesale Consumer stores.	up to 1967-68	12,231.00
		<hr/>
		TOTAL :— 13,21,082.90
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APPENDIX II

(Ref : Sl. No. 1 at page—1)

Impact of Credit Revitalisation Scheme in the districts of Cachar, Darrang and Nowgong.

The Credit revitalisation scheme was taken in 1962-63. Three districts namely Cachar, Nowgong and Darrang were taken up first under the purview of the Scheme. The Scheme aimed at revitalisation of Central banks by strengthening Share Capital and Bad Debt Reserve and weeding out uneconomics primary credit societies by liquidation, amalgamation etc. and substituting them with new organisation. With the revitalisation of Central Banks, the loaning operation rose steadily till 1969-70.

The year-wise position of the three Central Banks from the year 1962-63 and 1972-73 are given below :—

Nowgong Central Co-operative Bank Ltd.

(Rs. in lakhs.)

Year	Share Capital	Reserve & other fund.	Deposits.	Loan issued during the year.	Loan realised during the year.	Loan outstanding at the end of the year.	Loan overdue	Remarks.
1	2	3	4	5	6	7	8	9
1962-63	6.91	2.28	2.50	6.78	3.37	30.71	24.79	
1963-64	8.39	3.90	5.42	7.24	6.87	31.08	26.15	
1964-65	9.11	2.96	9.07	12.66	9.70	34.04	22.46	
1965-66	10.13	2.96	9.90	18.26	9.63	42.67	18.33	
1966-67	16.10	3.38	13.13	83.13	24.03	101.77	26.54	
1967-68	19.01	3.38	14.31	37.54	13.89	125.42	114.45	
1968-69	18.17	3.38	15.80	20.33	25.32	120.43	107.63	
1969-70	21.84	3.40	21.45	74.67	35.24	159.86	107.99	
1970-71	28.25	4.71	27.65	105.19	55.56	209.49	158.33	
1971-72	33.05	4.89	30.31	51.59	19.74	241.34	218.57	
1972-73	34.15	5.10	33.76	11.89	12.05	241.18	226.68	

Cachar Central Co-op. Bank Ltd.

(Rs. in lakhs.)

1962-63	5.48	0.58	2.50	8.93	5.02	48.86	41.22
1963-64	7.68	2.95	3.58	5.46	10.36	43.96	42.73
1964-65	8.41	1.68	6.50	9.81	10.71	43.07	37.94
1965-66	8.91	1.68	9.43	7.74	9.50	41.31	35.02

1966-67	14.51	1.68	14.73	81.97	28.42	94.86	60.30
1967-68	19.14	1.69	21.37	85.68	45.66	134.88	82.48
1968-69	26.43	1.69	23.74	137.62	73.89	198.61	158.59
1969-70	27.00	1.70	23.25	10.34	14.74	194.21	189.56
1970-71	27.29	1.75	27.30	6.62	13.82	187.01	184.64
1971-72	27.88	1.82	25.79	3.31	11.79	178.53	161.91
1972-73	29.61	1.83	24.77	6.52	26.03	159.02	150.69

Tezpur Central Co-operative Bank Ltd.

1962-63	6.01	0.29	5.80	8.54	4.71	29.12	23.52
1963-64	7.15	0.27	10.18	2.80	7.28	24.64	23.62
1964-65	7.73	1.27	20.96	6.73	6.86	24.51	20.28
1965-66	8.44	1.25	38.65	10.82	8.07	27.26	16.48
1966-67	9.64	1.27	46.01	36.11	9.61	53.76	20.41
1967-68	12.54	1.29	49.13	39.22	12.94	80.04	30.75
1968-69	13.61	1.31	50.57	24.43	17.38	87.09	60.43
1969-70	14.69	1.35	52.55	19.16	14.37	91.88	73.02
1970-71	15.54	1.63	53.59	18.98	11.46	99.40	84.78
1971-72	17.43	1.71	53.05	16.49	11.54	104.35	94.76
1972-73	18.27	1.69	54.99	13.91	9.54	108.72	100.24

Position of the reorganisation of primary credit societies is as follows:— as on 31st May 1972.

Name of the C.B.	No. of Society to be retained		No. of Societies to be amalgamated among themselves		No. of Societies to be amalgamated or retained	
	Target	Achievement	Target	Achievement	Target	Achievement
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1. Nowgong	310	310	...	...	4	4
2. Cachar	833	338	13	13	62	62
3. Darrang	275	275	2	2	17	17

The work of reorganisation may completed as shown below :—

Name of the C.B.	No. of Societies to be liquidated		No. of Societies to be Newly organised		No. of reorganised societies to emerge after completion of the Scheme	
	Target	Achievement	Target	Achievement	Target	Achievement
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1. Nowgong	292	292	81	81	391	391
2. Cachar	353	353	50	50	389	389
3. Darrang	312	312	24	24	300	300

APPENDIX III

(Ref : Sl. No. 4 at Page 6)

Report regarding Housing Colonies:

As a considerable number of weavers of the rural area are too poor to have a house big enough to accommodate an improved loom in it, the scheme Housing Colony for weavers was introduced in this state. In Assam so far 4 (four) Housing Colonies have been established under control and guidance of the existing Weaving Cooperative Societies of the area concerned. They are situated one each at Janjhi (Sibsagar) Balikuria (Nalbari) Hailakandi (Cachar) Silchar (Cachar). The latest position of these colonies as at the beginning of June, 1974 are as under.

1. Hailakandi Cooperative Weavers Association Ltd.:—Under this Scheme this society was allotted a colony consisting of 26 Houses in 1964-65. Due to high cost of building materials it could complete construction of 22 house only. In respect of other 4 houses the construction was completed upto plinth level.

2. Silchar Bastutyagi Samabay Bayan Samity Ltd:—The Housing Colony was to build 26 Houses and for this purpose land was purchased by the Society a cost of Rs. 11,099.50 in 1965. The said land was subsequently requisitioned by the Deputy Commissioner, Cachar for Defence purpose, but the Society has not so far received the compensation from the appropriate authority. The society completed construction of 21 Houses in 1968. Due to non-receipt of land value and the high cost of building materials it had not become possible for the society to construct the remaining 5 Houses.

3. Jhanji Boakata Samabay Samity Ltd:—Out of 26 houses allotted for construction, the society constructed 24 Houses for residential purpose and one for office-cum-godown purpose.

The said office is comparatively bigger then the other houses.

4. Balikuria Mahalakhmi Boakata Samabay Samity Ltd:—Out of 26 Houses allotted to this society for construction 24 houses only were constructed by the Society. As the cost of land and the value of building materials were high construction of the remaining two houses was not possible. It may be pointed out that this Scheme is not working as envisaged in the plan because to the main difficulty of maintaining regular supply of yarn at a reasonable rate. Being unable to get supply of yarn it has not become possible for the resident Weavers to take up Weaving as the only profession. This difficulty is standing as a stumblingblock in making this scheme as attractive one for poor Weavers and as a result some of them do not stick in these colonies for long.

A statement showing the No. of Houses, occupation and recovery of Housing Colony loan as on 30th June, 1974 is as follows:—

	No. of house for residential purpose	No. of house under occupa- tion of Wrs	Amount of loan recovered
(1)	(2)	(3)	(4)
1. Hailakandi Cooperative Weavers Association.	22	22	4769
2. Silchar Bastutyagi Samabay Bayan Samity Ltd.,	21	21	3026
3. Janjhi Boakata Samabay Samity Ltd.	24	12	373
4. Balikuria Mahalakhmi Boakata Samabay Samity Ltd.	24	24	10591
	91	79	18759

APPENDIX (IV)

(Ref. Sl. No. 4 at page 6)

GOVERNMENT OF ASSAM

COOPERATION :: DEPARTMENT :: COOPERATION :: BRANCH

No. COOP. 225/78/77

Dated Dispur, the 6th Sept., 1979.

From

Shri O. K. Das, A. C. S.,
Deputy Secretary to the Government of Assam.

To

The Secretary to the Government of Assam,
Legislative Assembly, Assam, Dispur.

Sub—

MEETING OF THE PUBLIC ACCOUNTS COMMITTEE HELD ON THE 8TH AND 9TH AUGUST, 1979 TO EXAMINE THE COOP : DEPTT.

Sir,

I am directed to say that in its sitting on the 8th instant the Public Accounts Committee in the course of examining the Secretary, Co-operation Department on the statement showing the action taken or proposed to be taken by the Govt. on the various recommendations made in its 15th Report asked for interalia submission of the Report on the implementation of the scheme of Weaver's Housing Colonies through the Hailakandi Coop: Weavers, Association Ltd. and the Silchar Bastutyagi Samabai Bayan Samiti Ltd.

2. I am, accordingly, to send herewith the above mentioned reports for placing before the Committee.

Yours faithfully,
Sd.Deputy Secretary to the Govt. of Assam,
Cooperation Department.

**REPORT ON THE IMPLEMENTATION OF THE SCHEME OF
WEAVER'S HOUSING COLONIES THROUGH THE
HAILAKANDI COOP : WEAVER'S ASSOCIA-
TION LTD., AND THE SILCHAR
BASTUTYAGI SAMABAI
BAYAN SAMITI LTD.**

The scheme of Weavers housing colonies initiated by the Department, in the year 1962, was implemented through the Hailakandi coop: Weavers Association Ltd. (Registered in 1953) and the Silchar Bastutyagi Samabai Bayan Samity Ltd. (Registered in 1952). The area of operation of these two societies, extends to Hailakandi and Silchar town respectively.

The colony scheme :

The main object of the scheme was to provide shelter to the poor weavers for improvement of their economic and working condition as well. For implementation of the scheme, Govt. sanctioned loans & Grants for construction of houses and each colony was to consist of 26 houses. The loan was repayable in 25 equal instalment with 4½% interest. The houses were to be allotted to selected poor weaver members of the society who were to become ultimate owners of the allotted house with land after full repayment of loan to the society. Each weaver was to execute bond to that effect. Govt. also sanctioned subsidy from time to time for maintenance and repair of the houses. Total approved cost of each colony was Rs. 1,35,000.00 @ Rs. 5,000 per house. Both the societies purchased land and constructed house, as per scheme. The following table shows the latest position-

Name of the Society.	Amount Loan	Sanctioned Grant	Area of land purchased	Cost of land	No. of houses constructed	Cost incurred
1. Hailakandi Coop : Weavers Association Ltd.	1,04,250	32,500	10 bigha	12880.90	22	139132.39
2. Silchar Bastutyagi Samabai Bayan Samiti Ltd.	1,13,250	32,500	7½ bigha	14937.50	21	145750.00

Note— (1) Silchar Bastutyagi Samabai Bayan Samiti earlier purchased one plot of land measuring 20 bighas which was requisitioned by Deputy Commissioner, Silchar, Society had to purchase another 7½ bighas on which the present colony stands.

Note :—(2)

All the 26 houses could not be constructed within the sanctioned account due to high cost of building materials as reported.

Construction of houses & criteria for allotment.

Houses so far constructed were of Assam type with either C. I. or black C. I. sheet roofing with wooden pillars. Altogether 43 houses were constructed, 22 in Hailakandi colony and, 21 in Silchar colony. As regards criteria for allotment houses were to be allotted to male and professional weavers, who were not granted any rehabilitation loan by the Government.

Societies were granted subsidy from time to time for maintenance and repair of the houses in the colonies.

Operation of the housing colony scheme.

Hailakandi Coop : Weavers' Association Ltd.

As already stated, there are 22 houses in the Hailakandi colony. These have now been occupied by the following members.

1. Sri Alanga Mohan Debnath.
2. „ Jogesh Ch. Debnath.
3. „ Chandra Bala Devi.
4. „ Raimohan Debnath.
5. „ Ranjit Debnath.
6. „ Sadhan Debnath,
7. „ Durga Charan Debnath.
8. „ Abani Debnath.
9. „ Rabindra Kishore Bhowmik.
10. „ Narendra Ch. Bhowmik.
11. „ Haridas Debnath.
12. „ Biswambhar Debnath.
13. „ Gourchand Debnath.
14. „ Lakhikanta Bhowmik.
15. „ Jagadish Debnath

16. „ Gauranga Debnath.
17. „ Sukumar Debnath.
18. „ Debendra Ch. Debnath.
19. „ Kanta Kumar Debnath.
20. „ Surendra Ch. Debnath.
21. „ Harendra Ch. Debnath.
22. „ Matilal Debnath.

There has been slight alteration from the original list of allottees due to death or unwillingness of allottees to occupy the house allotted. Most of the occupants are hereditary weavers though they have subsidiary means of income. It was found that only two weavers have maintained direct business dealings with the society and the rest have been compelled to work for master weavers due to failure on the part of the society to supply yarn in sufficient quantity so as to enable them to earn their livelihood. This unholy alliance with master weavers has defeated the very purpose of the scheme and this is mainly due to indifferent attitude of the society. Even the dealing with the weavers in the colony have not properly been recorded in the books of the society. There has not been any attempt to assess the requirement of the weavers and they are left to themselves just like tenants.

It has been found that one sub committee with Shri S. Debnath as Chairman was formed vide resolution No. 2 of the Managing Committee dated 23rd October, 1978. The main purpose of this Committee was to look after the housing colony and also for realisation of instalments of loan from the allottees @ Rs. 10/- per month. Incidentally, Shri S. Debnath is one of the occupants of the colony. It was found that the dues realised from the allottees were spent in miscellaneous works instead of depositing to the society. The same is the case with sale proceeds of fish of the tank located inside the colony. In fact the sub-committee completely failed to serve the purpose for which it was constituted. It should immediately be dissolved.

It was noticed during spot inspection that one of occupants have engaged other weavers to work for him in the looms installed by him. Those weavers are not members of the society. In fact, the occupant weaver has now become virtually a master weaver. This is really a very disturbing trend which goes against the scheme itself. It was envisaged that the occupant weavers will primarily work for the society, even after becoming rightful owners of the houses i.e. after repayment of loan. If this trend is allowed to go on, the whole colony will become a centre for master weavers who will exploit the poor weavers. In any case, all the occupants must continue to be self working and nobody other than members of his family should be allowed to work under him.

There has not been any major improvement of the economic condition of the weavers. The weavers are unable to earn more for dearth of yarn. Most of the weavers have the capacity to augment their income if adequate quantity of yarns is provided to them. This potentiality has been simply wasted due to inaction on the part of the society.

The unsatisfactory state of working of the colony scheme has resulted in poor recovery of loan from the occupant weavers. As against individual dues fixed at Rs. 3,894.54 an amount of Rs. 3,769.00 has been realised so far as detailed below :-

1969-70	...	..	Rs.	45.00
1971-72	...	..	Rs.	1,115.00
1973-74	...	..	Rs.	289.00
1975-76	..	...	Rs.	1,515.00
1976-77	..	..	Rs.	805.00

The society does not appear to have taken any positive action for realisation of dues from the occupants. In fact, it was detected during inspection that there is a sublet move by interested persons to give outright possession to the weavers without full repayment of loan. It was found that, the Hailakandi Municipal Board has issued individual notice on the allottees for payment of tax, instead of serving the same on the society. It may be mentioned that once the allottees pay municipal tax, they will earn a claim on the houses. It is interesting to note that the Municipality has granted remission of taxes payable upto 1975-76 and it is obvious that the allottees can easily pay the balance amount of taxes. What is more serious is that loan bonds executed between the society and the occupants weavers could not found in the office of society at the time of inspection. If these bonds are missing which are reported to be not registered, serving of individual tax notice will eventually help the weavers to claim as rightful owners of the houses. Some vested interest might be working and Assistant Registrar of Cooperative Societies, Hailakandi was given spot instruction to get the tax notice reissued on the society and the individual notices on the allottees must not be issued in any case.

As regards, condition of the houses, most of houses have not been maintained properly. One house has been completely damaged. Some of houses roofed by black C.I. sheets are leaking. Evidently this is due to bed quality of building materials used in construction of houses. It is not known why society failed to maintain these houses in spite of adequate financial assistance received from the Government. Upto 1975-76, Rs. 28,000 has been sanctioned to the society for maintenance and repairs. Obviously, these amounts have been misutilised by the society.

Another amount of Rs. 10,000 has been sanctioned during 1978-79 which is yet to be utilised. In order to ensure utilisation of this amount, the society was advised to prepare housewise estimate for repair, so that undue favour is not shown to any influential occupant weavers.

Realisation of Government loan from the society is very unsatisfactory. Out of total loan of Rs. 1,04,250 so far an amount of Rs. 5,371.00 has been repaid to the Government. As already stated, total realisation from the allottees was only Rs. 3,769.00 and no action has been initiated against defaulters of instalments due.

There is immediate need for tonning up the management of the society. If necessary, an executive officer may be placed to streamline the working of the housing colony.

Silchar Bastutyagi Samabai Bayan Samity Ltd.

Altogether 21 houses were completed which were allotted to the following weavers members—

1. Shri Gauranga Ch. Debnath.
2. „ Kartick Ch. Debnath.
3. „ Kumud Behari Debnath.
4. „ Rajmohan Debnath.
5. „ Dharani Ch. Debnath.
6. „ Bhuban Mohan Debnath.
7. „ Upendra Ch. Debnath.
8. „ Chunilal Debnath.
9. „ Kalipada Debnath.
10. „ Raimohan Debnath.
11. „ Nabadwip Ch. Debnath.
12. „ Jogesh Ch. Debnath.
13. „ Brajalal Debnath.
14. „ Narayan Debnath.

15. „ Haripada Debnath.
16. „ Parimal Debnath.
17. „ Gopal Debnath.
18. „ Ananda Debnath.
19. „ Netai Debnath.
20. „ Yet to be allotted.

Though the allottees are weavers by profession some of them have other means for supplementing their income. Most of the weavers work in the common workshed where there are only 10 pitlooms and 2 chittaranjan looms. Rest of the weavers are engaged in other activities like warping, sizing etc. Obviously, all the weavers are not fully employed. As there is no shift system, no satisfactory explanation could be obtained as to how the society has accommodated all the weavers in the common workshed. On the other hand, supply of yarn to the weavers was reported to be not sufficient for ensuring adequate wages to the workers. Some of weavers are compelled to work for the master weavers. There has not been any attempt to assess the requirement of the weavers, so that entire production may be centralised in the common workshed. As a result, general economic condition of the weavers has not improved to the desired extent.

As regards, realisation of dues from allottees, an amount of Rs.3,855.00 has so far been realised. As against this, society has refunded to the Government an amount of Rs.7,500 so far, out of outstanding loan of Rs. 145,750. No action has yet been initiated against the defaulters as per terms and conditions of the loan bond.

The society purchased a plot of land measuring 15 bighas 9 Kathas 4 Ch. for construction of the housing colony on 21st August, 1964 and the society spent an amount of Rs. 11,099.00. The land which comprises of two hillocks is located in Ramnagar area at a distance of about 8 K. M. from Silchar town. The said plot was proposed to be requisitioned by Deputy Commissioner, Silchar vide his order No. SOD. 15/64-65/14, dated 9th June, 65, for defence purpose. It was ordered that the society must not take up construction work or dispose/alter the plot within six months without prior permission. That society again purchased another plot of land measuring 7½ bighas at Berenga on 17th February, 1966 at Rs. 14,937.50 where the present housing colony now stands. Since six months time period is already over, the society should have taken action for vacating the order issued by Deputy Commissioner. It is not understood why till a land was purchased for construction of the housing colony as, quite a substantial amount would have been spent in levelling the hillocks and also for constructing the approach road of nearly to furlongs from the main road. The whole deal is rather a mystery as has been found after spot visit. There is no other recourse but to dispose up the land and amount realised should be credited against Government loan.

There is another disputed plot of land measuring $2\frac{1}{2}$ bighas, purchased by the society. A case is lying in the Court. It has been found that the society has already spent good deal of amount in matters connected with purchase of land.

As regards conditions of the houses, maintenance and repair was found satisfactory compared to those in Hailakandi colony. But the entire amount of Rs.28,000.00 granted to the society does not appear to have been fully utilised for repairing the houses. Diversion of fund earmarked for this purpose is quite irregular and the management of the society is responsible for this irregularity. The amount of Rs.10,000.00 sanctioned during 1978-79, must be utilised for repairing the houses for which housewise estimate should be prepared to check misutilisation.

The society has not drawn up any specific Scheme for providing full time job to the weavers in the colony. Though belated, it should now be done, so that the main objective of the scheme for providing means to the weavers for earning their livelihood may be achieved,

Sd-

Joint Registrar of Co-operative Societies
Handloom, Assam, Gauhati.

APPENDIX-V

(Ref: Sl. No. 5 at Page 8)

Audit Report, 1968

Reply to para-71

DETAILED UP-TO-POSITION OF THE DISPOSAL OF A. P. R.'s & U. C.'s BOTH LOAN & GRANTS, 5TH AUGUST 1974

Loan Year	No. of recei pient societies	Amount sanctioned	Outstanding actual payees receipt		Outstanding Utilisation Certificates	
			No. of Societies	Amount	No. of Societies	Amount involved
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1961-62	40	3,00,000.00	26	1,95,000.00	26	1,95,000.00
1962-63	25	1,87,500.00	17	1,27,500.00	11	82,500.00
1963-64	50	3,75,000.00	2	15,000.00	22	1,65,000.00
1964-65	41	3,07,500.00	4	30,000.00	23	1,72,500.00
1965-66	21	1,18,125.00	2	11,250.00	12	67,500.00
	177	12,88,125.00	51	3,78,750.00	94	6,82,500.00

Grants

1961-62	40	1,00,000.00	32	80,000.00	24	60,000.00
1962-63	25	53,000.00	13	32,500.00	7	17,500.00
1963-64	50	1,25,000.00	20	50,000.00	15	37,500.00
1964-65	41	1,07,500.00	5	12,500.00	16	40,000.00
1965-66	21	35,175.00	1	1,675.00	14	23,450.00
	177	4,30,675.00	71	1,76,675.00	76	1,78,450.00

Remarks:—1. As for subsidy granted to 21 societies during 1965-66 at Rs. 1,675.00 comes to Rs. 35,175.00 and not for Rs. 38,000.00.

2. As for subsidy granted to 41 societies during the year 1964-65 comes to Rs. 1,07,500.00 and not Rs. 1,03,000.00,

3. Outstanding objections on Actual payees' receipts and Utilisation Certificates on grants against sanctioned amount in the year 1962-63 as shown in column 4, 5, 6 & 7 relates to only 13 societies as per objections from the Accountant General.

APPENDIX—VI

(Ref: Sl. No. 5 at page— 6)

Reply to para 71

Year	Instalment due for recovery	Realisation during each year	Interest due for recovery on total loan
(1)	(2)	(3)	(4)
70-71			
(as on 31st August 1971)	4,74,984.96	11,995.00	3,34,265.49
69-70			
(as on 31st March 1970)	3,94,047.58	14,011.00	2,85,384.95
68-69			
(as on 31st March 1969)	3,13,610.20	43,790.00	2,37,609.01
<u>Realisation during each year</u>			
5			
	4,795.03		
	1,885.73		
	7,019.58		

Audit Report 1968

Up-to date progress statement of Godown Construction

Year of Sanction	No. of God-own sanctioned (Rural)	No. of God-own construction completed	No. of God-own under construction	No. of God-own construction not yet taken up	Loan money in refused in full	Construction not yet taken up
(I)	(2)	(3)	(4)	(5)	(6)	(7)
1961-62	40	30	2	2	6	1961-62 1. Defunct 2. No reasons for not starting construction are available here
1962-63	25	23	X	1	1	do 3. X
1963-64	50	40	1	1	8	do 4. X
1964-65	41	29	5	6	1	1962-63 1. No reasons are available here for not starting construction. 1963-64 1. X 2. No reasons are available here for not starting construction. 1964-65 1. X 2. X
1965-66	21	17	X	3	1	3. Money being refunded | As informed by the 4. do | Asstt. Registrar 5. No reasons are available here for not starting construction.
	<u>177</u>	<u>139</u>	<u>8</u>	<u>13</u>	<u>17</u>	

DETAILED NOTES REGARDING GODOWN UNDER CONSTRUCTIONS NOT YET TAKEN UP

Year of sanction	Name of societies	Amount		Under construction	Constructions not yet taken up
		Loan	Grant		
(1)	(2)	(3)	(4)	(5)	(6)
1961-62	1. Mohangdiya K.S.S. Diphu	7,500.00	2,500.00	X	Defunct
—do—	2. Janganikali K.S.S. Sib-sagar.	7,500.00	2,500.00	X	No reasons for not starting construction are available.
—do—	3. Lezai Chariali K.S.S. Dibrugarh.	7,500.00	2,500.00	Roofing being completed.	Not reason x
—do—	4. Basugaon P.D.C.S. Kokrajhar.	7,500.00	2,500.00	Under construction since 8.9.64	x
1962-63	1. Abhayapuri D.S.C.S. Ltd. Goalpara.	7,500.00	2,500.00	X	No reasons are here for not starting construction.
1963-64	1. Pathergaon K.S.S. Ltd, Diphu.	7,500.00	2,500.00	for defect of materials construction could not be completed yet.	x
	2. Amjarghat K.S.S. Silchar.	7,500.00	2,500.00	X	No reasons are at here for not starting construction.
1964-65	1. Belaguri K.S.S. Diphu.	7,500.00	2,500.00	The Godown which under construction was badly damaged by storm,	x
	2. Borbil K.S.S. Diphu.	7,500.00	2,500.00	Roofing not yet done.	x
	3. Subansiri K.S.S. Golaghat.	7,590.00	2,509.00	X	Money being refunded.

	4.	Naojan K.S.S. Golaghat.	7,500.00	2,500.00	X	—do—	
	5.	Kakojana K.S.S. Goal-para.	7,500.00	2,500.00	X	No reasons are available for not starting construction.	
	6.	Sankar K.S.S. Nowgaon (west).	7,500.00	2,500.00	X	Dispute over land.	
	7.	Nabi Borangabari K.S.S. Nowgaon (west)	7,500.00	2,500.00	X	No reasons are available here for not starting construction.	
	8.	Pathaliper K.S.S. Dibrugarh.	7,500.00	2,500.00	X	Reasons for not starting construction are not available here.	
	9.	Kalita Sabrial K.S.S. North Lakhimpur.	7,500.00	2,500.00	Half done	X	95
	10.	Nichitapur K. S. S. Hailakandi	7,500.00	2,500.00	75% work done	X	
	11.	Wangirbondh K. S. S. Karimganj.	7,500.00	2,500.00	Roofing being done	X	
1965-66	1.	Lawairpoa K. S. S. Karimganj.	7,500.00	2,500.00	X	Reasons for not starting construction are not available here.	
	2.	Namalijan K. S.S. Diphu.	7,500.00	2,500.00	X	—do—	
	3.	Kakajana K. S. S. Goal-para.	5,625.00	1,675.00	X	—do—	

APPENDIX-VII

(Ref: Sl. No. 6 at page 9

(a) The service Rules of the Assam State Ware Housing Corporation are being finalised and steps are being taken to publish the same.

(b). As on 31.st March 74, there were 29 Ware Housing Centre with capacity of 50583 Metric Tnnes as shown below.

OFFICE OF THE ASSAM STATE WARE HOUSING CORPORATION ZOO ROAD GAUHATI-3.

Sl No.	Districts	Name of the centres	Date of opening	Date of closing	Capacity as on			Occupancy in M/S	Remarks
					Construc tion	Hired	Total		
1	2	3	4	5	6	7	8	9	10
1	U. K. J. Hills	Shillong	15th July	1960	...	1600	...	1600	262
2	Sibsagar	Sibsagar	27th March	1965	—	1016	—	1016	658
3	do	Sarupathar	16th June	1963	...	4514	4514	3981	
4	do	Golaghat	27th January	1966	...	606	606	945	
5	do	Furkating	1st December	1973	...	3537	3537	3303	
6	Darrang	Dhekiajuli	10th March	1962	...	373	373	31	
7	do	Tezpur	15th February	1966	..	600	600	125	

8	do	Tangla	9th April 1963	...	...	1219	1219	748
9	do	Kharupetia	10th November 1960	...	1524	...	1524	591
10	do	Udalguri	23rd March 1971	...	...	928	928	768
11	do	Rowta	7th January 1967	...	...	300	300	261
12	Nowgong	Jamunamukh	15th March 1960	...	...	1394	1394	620
13	do	Haibargaon	25th April 1960	..	...	2201	2201	1069
14	do	Roha	1st November 1960	...	1500	8299	9799	5396
15	do	Chaparmukh	1st December 1973	...	..	514	514	131
16	do	Lanka	13th January 1960	...	...	2025	2025	1092
17	do	Hojai	7th December 1959	...	3048	...	3048	1321
18	Dibrugarh	Tinsukia	10th November 1960	...	...	495	495	339
19	Lakhimpur	N. Lakhimpur	9th March 1961	...	2762	...	2762	543
20	do	Machkhowa	21st April 1964	...	1016	..	1016	1023
21	do	Bordolani	21st April 1964	...	1016	...	1016	1942
22	Goalpara	Goalpara	30th March 1965	...	1016	...	1016	292
23	do	Bilasipara	21st January 1962	..	...	249	249	111
24	do	Bongaigaon	10th March 1965	..	...	1640	1640	881

25	Mikir Hills	Howraghat	31st January 1966	...	4532	...	4532	3704
26	do	Langhin	1st December 1973	..	1500	..	1500	849
27	Kamrup	Nalbari	23rd March 1962	...	...	259	259	32
28	do	Rangiya	12th November 1971	...	...	700	700	151
29	Cachar	Silchar & Hailakandi	1st April 1972	...	...	200	200	13

Total: 20530 30053 50583 31192

Total percentage of Occupancy at the close of the Month is 58%

APPENDIX VIII

(Ref: Sl. No. 10 at Pages 15-16)

Outstanding Audit Objection as on 31st July 1974.

Year	Amount outstanding as per audit report 1968 (In lakh of rupees)	Disposal of audit objection as on 31st July 1974	outstanding as on 31st July 1974
(1)	(2)	(3)	(4)
1955-56 1966-67	202.52	141.30	61.22

APPENDIX IX

(Ref: Sl. No. 10 at Pages 15-16)

Outstanding Position of Inspection reports

Year	No. of outstanding reports and paragraphs as per audit reports 1968.		Since No. of report and paragraphs cleared as on 31st July, 1974		No. of reports and paragraphs outstanding as on 31st July, 1974.	
	Report	Paragraph	Report	Paragraphs	Report	Paragraphs
1955-56 to 1966-67	55	305	13	94	42	211

GOVERNMENT OF ASSAM
OFFICE OF THE REGISTRAR OF CO-OPERATIVE SOCIETIES
ASSAM GAUHATI

No. CM (P) 23/70/46, dated Gauhati, the 6th August 1974.

Form:—Shri S. Dev Roy,
Asstt. Registrar of Co-operative Societies,
(Marketing), Attached to Head Office, Assam, Gauhati.

To:—The Chairman, Bordoloni Gohain Primary Co-operative
Marketing Society Ltd. P. O. Bordoloni, District North
Lakhimpur.

Sub:—Payment of Paddy value.

Sir,

It appears from the Balance Sheet of your society for the year 1971-72 that the amount of Rs. 326.22 is due to a grower for payment yet since long. You are requested to make payment of the amount to the grower member immediately.

Action taken by you in the matter may please be intimated to the undersigned.

Yours faithfully,

Asstt. Registrar of Co-operative Societies,
(Marketing), Attached to Head Office,
Assam, Gauhati.

Copy to:—

The Asstt. Registrar of Co-operative Societies, Dhemaji for information and necessary action.

Sd—

Asstt. Registrar of Co-operative Societies,
(Marketing), Attached to Head Office
Assam, Gauhati.

Circular No. CG (A) 22/67/4, dated 23rd November 1967

DUTIES AND RESPONSIBILITIES OF DEPUTY REGISTRARS (AUDIT)

Subject to control and guidance of the Joint Registrar (Audit) the Deputy Registrar (Audit) will be responsible for timely planning execution, and supervision of audit and statistical work in their respective Zones. All auditors and statistical officers will be under the administrative control of Deputy Registrars (Audit).

In order to discharge their responsibilities, the Deputy Registrars (Audit) will act in the manner stated below:—

1. A month before the beginning of a Cooperative year, plans for audit during the ending year, grouping of auditors and allotment of Societies to group should be completed keeping in View full utilisation of available auditors and maximum coverage. Audit report on specific societies should be despatched to concerning parties and to joint Registrar within the time schedule reproduced below:—

- | | | |
|-----------------------------|-----|--------------|
| (a) Apex Bank:—(i) Branches | ... | 31st July. |
| (ii) Head office | ... | 31st August. |

(b) Central Bank:—31st September.

(c) Urban Bank:—31st September.

(d) Other Banks or societies coming within the purview of the Banking regulation Act 1949 (An applicable to Coop. Societies-31st August.

B. (a) Apex Marketing Society:—Head office August 31st Branches 30th September.

(b) District Marketing Society

(c) Primary Marketing Society

(d) Sub area Marketing Society

31st September.

(e) Cooperative development Corporation:—31st September.

C. (a) Apex Weavers society

(b) Central Weavers Society

31st November.

D. (a) Central Land Mortgage Bank:—15th November.

(b) Primary Land Mortgage Bank:— 31st October.

E. (a) Sugar Mill:—31st October.

(b) Rest of the processing units other than Rice Mills Marketing Societies:—31st October.

F. (a) Societies (other three those mentioned above that have received Government, Share Capital Participation or share Capital loans 31st December.

G. (a) Rest of the societies one of the following year.

H. Service societies whose programme and transactions exceeds Rs. 25,000:— 31st December.

2. Deputy Registrars will supervise the quality of audit during the process of audit specially of important societies of banking and Commercial group and will personally finalise the audit of the societies mentioned below:—

1. Apex weaving and Central weavers.

2. Central Bank.

3. Marketing societies with rice mills.

3. Through audit the Deputy Registrars will:—

(a) Point out organisational and operational deficiencies to concerning circle Assistant Registrar, Zonal Deputy Registrar and Joint Registrar.

(b) Watch recoveries of loans and recoverables due to Government and take action through circle Assistant Registrars,

(c) Watch and ensure annual distribution of profit and Credit of dividend due Government both current and arrear.

(d) Watch proper utilisation of the Government grants and loans to take action through Assistant Registrars in case of mis-utilisation and non utilisation.

(e) Watch regular transmission of actual payees receipt and utilisation Certificates both Current and arrear by recipient societies to circle Assistant Registrars.

(f) Get person at fault prosecuted in courts of law and proceeded against under provision of charges and surcharges according for section 71 of the Assam co-op. Societies Act.

Whenever any person is prosecuted or proceeded against U/S 71 of the Act, a detailed report will be submitted to Joint Registrar audit.

4. Deputy Registrars will have in their offices copies of the audit reports on all societies and will watch follow up action taken by Subregistrars (Audit) Asstt. Registrars where there is no Sub-Registrars.

5. Deputy Registrars will supervise regular collection of statistical data and timely submission according to schedule of time. All annual statistical data should reach the Joint Registrars (Audit) according to this scheduled and the work will be completed within October each year.

6. Deputy Registrars will inspect one in six months and records inspection report of audit and statistical branches of the offices of the Asstt. Registrars, copies of the inspection report will be despatched to Joint Registrar (Audit) within one month of completion of inspection.

7. Deputy Registrars will submit an annual report within 31st August on the position of audit work during the year ending on 31st June proceeding. The report will also deal with factual position (supported by figures, statement and particulars) of submission of actual payees receipt and utilisation Certificates utilisation of Government Loans and grants misappropriation of fund and action taken distribution of credit of dividend due to Government gross irregularities noticed during audit, recovery of loans and recoverables due to Government with overdues thereof.

8. Deputy Registrars (Audit) Shillong complete the annual administrative report of the Department within December every year, under the guidance of the Joint Registrar (Audit).

GOVERNMENT OF ASSAM

OFFICE OF THE REGISTRAR OF COOPERATIVE SOCIETIES
ASSAM :

No. CG (A) 40/72/pt/9

Dated Gauhati, the 1st March, 1974.

From

Shri J. Ali, B. A. L. L. B.
Joint Registrars of Cooperative Societies, Assam, (Audit) Gauhati-7

To

All Sub-Registrars of Cooperative Societies,
All Asstt. Registrar of Cooperative Societies.

Sub;

Audit of State level Societies and forwarding of Balance sheets thereof

Sir,

In inviting a reference to the subject indicated above I am directed to say that it appears from the record of this office that almost all the sub-Registrar of Coop. Societies are in practice of forwarding the indistinct and illegible balance sheets (state aided) to Head Office inspite of repeated reminders issued from time to time and for which this office is to face troubles to ascertain the actual state of affairs of societies.

In this connection I like to draw your attention to the fact that it would remain as a prime task and responsibility of the sub-registrar of Cooperative Societies to supervise and provide adequate guidance to the auditors who shall bring to bear on their works that skill, care and caution which a reasonable competent, careful and cautious auditor would use. It should be noted that unlike financial audit the Co-operative audit should embrace all aspects of financial and other transactions of a society and should be efficient enough to act as a moral check, to detect and prevent fraud and errors. The audit should go behind the book of accounts and cover enquiries about the affairs of the society by going to the roots of all transactions to present a true and correct view of economic position of the societies.

Assistant Registrar of Co-operative Societies shall guard against the negligence, breach of duty etc of the audit officers. He shall put a check on aimless wastage of time by an audit officer beyond reasonable limit and stress on timely submission of audited balance sheet and other statement of accounts along with audit fees return.

This is to be treated as most urgent.

Yours faithfully,

Sd./-

Joint Registrar of Co-operative Societies
Assam Gauhati-7

GOVERNMENT OF ASSAM

OFFICE OF THE REGISTRAR OF COOPERATIVE SOCIETIES
ASSAM :

No. CG (A) 29/73/7

Dated Gauhati, the 12th March '74

From

Shri J. Ali B. A. L. L. B.
Joint Registrar of Cooperative Societies, Assam, Gauhati.

To

All Sub-Registrar of Cooperative Societies.

Sub :

Audit of Accounts and checking of Balance sheets of Societies thereof.

Ref :

Letter No. CG (A) 100/66/4,

dated 17th December 1966

Sir,

In inviting a reference to the letter cited above and the subject indicated therein, I am directed to say that it is noticed that largely for regular upkeep of accounts by the big Cooperative Institutions like Assam Cooperative Apex Bank and others with ever growing volume of business, the audit officers are led to presuppose the accuracy and correctness in their accounts keeping. An idea of complacency as they maintain, it becomes usual for them to relax the standard of audit in respect of the institution. How high so ever may be the standard of accounting system they adopt the audit officers must apply equally the basic principles to carry on their financial as well as administrative audit in their cases rather more vigorously and efficiently with the value of their technical knowledge to do the work of auditing accounts, they must be capable to ascertain whether or not the business of the like institutions is carried on strictly adhering to the revisions of Act, Rules and Bye-laws and Cooperative principles. They should also put in their all round endeavour for determination as to whether members have economically and socially benefitted by the services of the institutions to them.

The Sub-Registrar of Cooperative societies are requested to check the efficiency of the auditors in auditing the accounts correctly and guide them in case of deficiency in quality to ensure improvement on

It. They should ensure their test check during the course of audit. They may please make a note of the timely caution to them that without careful scrutiny and interpretation their endorsements for the audited balance sheet and other statement of accounts for the counter-signatures of the authority concerned, they would greatly risk their position.

This is to be treated as most urgent.

Yours faithfully,
Sd/-

Joint Registrar of Cooperative Societies Assam, Gauhati

Copy to all, Dy. Registrars and Asstt. Registrar of Coop; Societies for information and necessary action.

Sd/-
Joint Registrar of Cooperative
Societies (A), Gauhati.

(a) The position of profit and loss of the Cooperation since 1966-67 is shown below:-
OFFICE OF THE ASSAM STATE WARE HOUSING CORPORATION: ZOO ROAD

GAUHATI-3

STATEMENT SHOWING PROFIT AND LOSS (1966-67 to 1974)

Sl. No.	Year	Profit	Loss	Provision for Taxation	General Reserve Fund	Bad & doubtful Fund	Accumulated Profit	Loss
1.	1966-67	Rs. 51,319.63	...	Rs. 9,000.00	...	...	Rs. 14,002.38	...
2.	1967-68	...	Rs. 1,10,50,592	...	Rs. 5,000.00	..	1,01,503.54	...
3.	1968-69	Rs. 1,29,380.31	...	...	...	...	27,876.77	...
4.	1969-70	Rs. 1,87,614.42	...	Rs. 25,000.00	Rs. 10,000.00	Rs. 10,000.00	1,70,491.19	...
5.	1970-71	...	Rs. 2,74,520.09	Rs. 15,000.00	Rs. 10,000.00	Rs. 10,000.00	...	1,39,028.90
6.	1971-72	Rs. 1,19,508.80	...	...	...	...	...	19,460.10
7.	1972-73	(unaudited)	Rs. 65,810.00	...	..	..	...	85,270.00
8.	1973-74 (unaudited)	Rs. 1,20,300.00	...	...	...	...	25,030.00	...

(A) Statement attached herewith showing average Capacity & Average Occupancy from 1966-67 to 1973-74
(B) Statement attached showing the particular of customs stored in the warehouse during 1973-74.

APPENDIX—X

(Ref: Sl. Nos. 14 and 15 at Pages 21—22)

GOVERNMENT OF ASSAM

HOME DEPARTMENT :: :: :: POLICE BRANCH

No. HMP. 702/72/12,

Dated Shillong, the 25th January, 1973

From:— Shri B. K. Bhuyan, I. A. S.,
Special Secretary to the Govt. of Assam.

To

The Secretaries of all Administrative Departments.

Sub :— Recommendation of the Public Accounts Committee in their 15th Report on the Appropriation Accounts, 1966-67, Audit Report, 1968 and Finance Accounts, 1966-67.

Sir,

In continuation of Government Circular No. FM. 61/72/15, dated 8.12.72 and No. FM. 61/72/7, dated 22.7.72, I am directed to bring to your notice the following recommendations of the Public Accounts Committee for your information as may be necessary.

1. When Government decide to give concession to Contractors due to sudden and abnormal rise of prices for unforeseen reasons, they should take a general Policy for all the Departments. Each Department should not have its own view and policy of compassion.

2. With a view to stop recurrence of misappropriation cases such cases should be dealt with expeditiously departmentally besides taking Police action where necessary. Exemplary punishment should be awarded not only to the persons responsible for committing the crimes but also to those due to whose laxity of supervision such misappropriations took place.

3. Reappropriation whenever possible under the financial rules, should be preferred to supplementary demands.

Yours faithfully,

Sd/—

Special Secretary to the Govt of
Assam, Home Department.

Memo. No. HMP. 792/72/12-A, dated Shillong, the 25th January, 1973.
Copy forwarded to :

1. The Secretary to the Govt. of Assam, Finance Department for information.
2. The Inspector General of Police, Assam, Shillong. | for information and necessary action in respect of 2 and 3 above when necessary.
3. The Inspector General of Prisons, Assam, Shillong. |
4. The Director of Information & Public Relations, Assam, Shillong.

By Order etc. ,

Sd/—

Special Secretary to the Govt. of Assam

APPENDIX—XI

(Ref. Sl. No. 18 at Page 24)

GOVERNMENT OF ASSAM

OFFICE OF THE DIRECTOR OF HOUSING :: :: SHILLONG

NO. DH(A) 126/67/70, Dated Shillong, the 18th August, 1972

From :— D. N. Goswami, B. Sc., B. E.,
Director of Housing, Assam, Shillong.

To :— All Deputy Commissioners (Housing) & Sub-divisional Officers
(Housing), Assam.

Sub :— 15TH REPORT OF THE PUBLIC ACCOUNTS COMMITTEE ON THE APPROPRIATION ACCOUNTS, 1966-67, FINANCE ACCOUNTS, 1966-67 AND AUDIT REPORT, 1968.

Sir,

In forwarding herewith an extract from the above report of the Public Accounts Committee together with their recommendations, I am to draw your personal attention to the observations at paras 8.2 to 8.9 and the recommendations at paras 8.10 and 8.11 and to request you to please impress upon all concerned to be more careful while enquiring and recommending the loan cases to this Directorate for sanction by the Housing Board, Assam. In this connection instruction contained in Govt. letter No. TCP. 198/66/16 dated 12.8.67 forwarded under this office letter No. DH. 434/87/197 dated 8.9.67 may also kindly be referred to. The objects of the enquiry and recommendations are to be based on the genuineness of the application so that the loans can be sanctioned only to the deserving cases with adequate repaying capacity.

As regards recovery of dues instruction contained in this office letter No. DH(A) 58/72/3, dated 17.5.72 in connection with "Economy of expenditure and realisation of Govt. dues" may kindly be referred to. In view of recommendation of the Committee vide para 8.10 and also Govt. instruction I would once again request you to exert all possible efforts to ensure recovery of the entire current and arrear dues as indicated in Demand Statements for year ending 31.3.72 from the loanees under all the Housing Schemes within 31.3.73.

The observations and recommendations of the Committee may also be brought to the notice of the Certificate Officers for their information.

Quarterly progress reports in respect of the recoveries under the L. I. G. H. & M. I. G. H. Loans, both relating to normal and Bengal Public Demand Recovery Act for quarter ending June, September, December and March may please be submitted regularly so as to reach this office on or before the 10th of the following month for onward transmission to Government.

Yours faithfully,

Sd/—Illegible.

Director of Housing, Assam, Shillong.

Memo. No. DH(A) 126/67/70, Dated Shillong, the 18th August, 1972.

Copy forwarded to the :—

1) Under Secretary to the Govt. of Assam, Town & Country Planning Department, Shillong for information.

2) Under Secretary, Legislative Assembly, Assam for information.

Sd/—Illegible.

Director of Housing: Assam Shillong.

APPENDIX XII

(Ref: Sl. No. 21 at Page 30)

GOVERNMENT OF ASSAM

OFFICE OF THE DIRECTOR OF HOUSING
ASSAM, GAUHATI

No. DH(A) 126/67/95, Dated Dispur, the 17th December 1973.

From

Shri D. N. Goswami, B. SC. B. E.
Director of Housing, Assam, Gauhati.

To

The Under Secretary to the Government of Assam, Finance
(APF) Department, Shillong.

Subject:—Recommendation of the Public Accounts Committee (1971-72)
in its 15th Report.

Ref:—Government letter No.FM. 74/71/24, dated 30th December,
1972 address to the all Secretaries
Sir,

In inviting a reference to the communication quoted above, I am to refer to in paragraph 95 Appendix XV at page 147 of the Audit Report 1968 and recommendation of Public Accounts Committee at para 8.29 at page 49 of the report and to state that all possible steps are being taken for early settlement of Audit objections.

A Statement showing action taken on the recommendation and position of outstanding audit objections for period concerned are furnished herewith for information.

Yours faithfully,
Sd/ D. N. Goswami,
Director of Housing, Assam, Gauhati.

APPENDIX—XIII

(Ref: Sl. No. 36 at page 44)

OUTSTANDING INSPECTION REPORTS.

Year	No of Audit note	No of para	(Drawing Officer)
(1)	(2)	(3)	(4)
1/73-2/78	1	8	Karimganj
77-78	1	7	Dispur
6/72-9/77	1	2	N. Lakhimpur
3/71-7/72	1	2	Haflong
73/74	1	2	Goalpara
2/71-4/72	1	2	Kokrajhar
7/70-12/76	2	9	Jorhat
73-74	1	2	Tezpur
73-74	1	4	Diphu
73-74	1	2	Gauhati
74-75	1	6	Hailakandi
74-75	1	2	Nalbari
74-75	1	7	Nowgong
75/76	1	5	D. I. P. R.
75-76	1	1	Diphu
72-73	1	2	Golaghat
	<u>19</u>	<u>66</u>	

This outstanding report has been compiled as per half yearly statement of objections received from A. G. Assam vide his memo No. 5/Misc/21-1176-77/42/2, dated 13th October, 1977. For disposal of above mentioned audit notes, necessary action has already been taken and directed to disposed of them as early as possible. In the mean time some replies have been furnished to A. G. Assam but no such communications from A. G. Assam dropping the particulars para has been received.

APPENDIX—XIV

(Ref : Sl. No. 36 at page 45)

Statement showing the position of outstanding paragraphs issued upto 31st March, 1977.

Name of drawing Officers	No. of audit note		No. of Paragraphs		Total No. of outstanding paragraphs.
	Pending	Disposed	Dropped	Disposed	
(1)	(2)	(3)	(4)	(5)	(6)
S. D. I. P. R. O.					
Kokrajar	—	1	1	1	—
Goalpara	1	—	—	—	2
Hailakandi	—	1	—	6	—
Nalbari	—	1	—	2	—
Golaghat	1	—	—	—	2
D. I. P. R. O.					
Haflong	1	—	—	—	2
North Lakhimpur	—	1	—	1	—
Jorhat	1	1	1	4	5
Diphu	2	—	—	—	5
Nowgong	1	—	—	—	7
Gauhati	—	1	—	2	—
Tezpur	—	1	—	2	—
D. I. P. R.	—	1	—	5	—
J.D.I.P.R. (Dispur)	1	—	—	—	7
	8	8	2	23	30

Sd/-

Director of Information and Public Relations, Assam, Chenikuti Gauhati—3

APPENDIX XV

(Ref: Sl. No: 37 at Page 46-47)

EXTRACT TAKEN FROM FILE NO. BB (I) 33/62

Under Secretary, Finance (Bt.) U/O. ,

Financial Commissioner's orders prepage. I wanted to contact the financial Commissioner but he has been pre-occupied with some important works. Hence I am sending this note. I may be sent for at any time at Commissioner's convenience.

The proposal for introduction of cheque system of drawal in Civil Deptts, was examined in details and in this connection we have already given our views at Slis. 108-110. , I may state here that cheque system can be introduced department-wise and not necessarily treasury-wise. For example, P. W- Deptt. and Forest Deptt. are drawing funds in cheque from all Treasuries in Assam.

We may in a Phased programme extend these facilities to other Deptt. To startwith, it is suggested, all drawals made by the Secretariat Admn. Deptt. and the Assam Legislative Assembly Secretariat may be incheque. If this system is successful, we may introduce in other Deptts. under the Dispur Treasury. The arrangement will be as indicated below :—

- (i) The Department concerned shall prepare the bills, pass bills for payment and simultaneously draw fund in cheque-direct from the Bank.
- (ii) They shall be required to submit compiled detailed accounts to the Accountant General.
- (iii) The Cheque book shall be supplied by the treasury. We shall have to consult the Accountant General about the aforesaid procedure and also the concerning Departments where the system will be introduced.

It may also be considered whether the proposed arrangement of payment through cheque should be taken up with the departmentalisation of accounts under which scheme every department is proposed to be tagged with a Pay & Accounts Officer whose function will be to preaudit the claim and issue cheque.

Sd/—J. C. KAR,
Director of Accounts
12-9-77

APPENDIX XVI

(Ref : Sl. No. 37 at Page 48)

COPY

Accountant General
Assam, Meghalaya, Mizoram & Arunachal
Pradesh :: :: Shillong-1

D. O. No. Rep-I/77 (III)/72/1062-87 Dated Shillong, the 6th Jan. 1978

Dear Shri Gangopadhyaya

I enclose a draft paragraph on "Misappropriation. losses, etc." Which is proposed to be incorporated in the Report of the Comptroller and Auditor General of India for the year 1976-77 Government of Assam.

2. It will be appreciated if the acceptance by the Government of the facts stated in the draft para, and comments thereon, if any, are communicated within the usual period of six weeks. In this connection, a reference is invited to the Finance Department's Memo. No. BB/81/46/6 dated 6-6-1946.

3. A copy of the paragraph is also being forwarded to the Finance Department for information.

Yours sincerely,

Sd/—

To

Shri D. K. Gangopadhyay,
Secretary to the Govt. of Assam,
Finance Department,
Dispur, Gauhati-6.

...
...
...
...
...

	Cases awaiting order for reco- very or write off		Cases in court of law		Total	
	Num- ber	Amount (in lakhs)	Num- ber	Amount (in lakhs)	Num- ber	Amount (in lakhs)
	(13)	(14)	(15)	(16)	(17)	(18)
1. Revenue ...	1	0.02	2	0.21	26	6.03
2. Forest	5	4.87
3. Appointment ...	1	0.05	..	...	9	4.51
4. P. W. D. (R & B)	2	0.20	7	3.67
5. Road and Water Transport	3	2.53
6. Health and Family Welfare	1	0.26	7	2.17
7. Development	7	2.04
8. Education	2	0.08	12	1.49
9. General Adminis- tration	2	1.36	4	1.40
10. Agriculture	2	1.12
11. Law	1	0.50	1	0.50
12. Home (Police)	1	0.23	4	0.49
13. Flood Control Wing	4	0.44
14. Co-operation	1	0.31
15. Industry	5	0.32
16. Tribal Areas and Welfare of Back- ward classes	1	0.18	2	0.34
17. Finance	6	0.14
18. Town and Coun- try Planning	1	0.10

APPENDIX XVII

(Ref : Sl. No. 38 at pages 50)

COPY

GOVERNMENT OF ASSAM

FINANCE (A . P . F .) DEPARTMENT : : AUDIT BRANCH

No. FM. 46/73/33, dated Dispur, the 13th July, 1974.

From: Shri R.K.Baruah, A.C.S.,
Deputy Secretary to the Govt. of Assam,

To:

The Accountant General,
Assam etc., Shillong.

Sub:- Outstanding audit observations-Report of the Comptroller and Auditor General for the year 1970-71.

Ref:- Your Memo. No. Rep. I/43(10)/73/220, dated 28th May 1974

Sir,

I am directed to say that in the Report of the Comptroller and Auditor General for the year, 1970-71 and in the draft paragraph for 1971-72, 1983 audit observations involving Rs. 94.59 lakhs and 1938 audit observations involving Rs. 1,54.44 lakhs respectively have been shown as outstanding against Finance Department.

For collection of details in this regard an official of this Department was deputed to your office on 24th June 1974 as per instruction contained in your Memo cited above. From the details so obtained following facts came to light :

(1) As detailed Head of Account is not maintained in the objection book, information about the Head of Accounts to which the objections raised relate could not be furnished. In absence of the Head of Account it would not be ascertained if the objections actually relate to Finance Department.

(2) In certain cases objections relating to drawal of T.A. by members of Commission/Committee constituted by various Depts/ other than Finance Department have been grouped under Finance Department. In this connection kindly refer to the objections raised by G.A.-6 Section. These objections ought to have been grouped under the Department who constituted the Committee/Commission or countersigned the T.A. Bills.

(3) Objections raised by Deposit Section are in respect of deposit Account. These objections have been booked against Finance Department on the ground, that the deposit account is maintained by Treasury Officers and the Treasuries are under the control of Finance Department. Wanting documents to meet the objections are to be submitted to Audit by the drawing officers concerned and hence these objections ought to have been shown against the Department/Departments who are the administrative Departments of such drawing officers and not against Finance Department for the mere fact that the acctt. is maintained by Treasury Officers.

(4) All objections in respect of drawals made under the Head of Accounts "71-Misc." have been shown against Finance Department under 71-Misc. there are 10 grants Controlled by various Deptts including Finance Deptt. As full description of the Head of Accounts could not be obtained it is not possible to know if all the objections actually relate to Finance Department.

Examining the details on the above lines it appears that only 117 objections are outstanding against Finance Department. These objections relate to Director of State Lotteries, Treasury Officers and Officers under Commissioner of Taxes. Kindly confirm.

In this connection it is also stated that Department-wise grouping of outstanding audit objections in our opinion, ought to have been done taking into consideration the Head of Accounts visa-vis the Departments responsible to account for the grant. Kindly let us have your views in this regard.

An early action will highly be appreciated.

Yours faithfully,

Sd/-R.K. Baruah,
Deputy Secretary to the Government of Assam,
Finance (A.P.F.) Department

APPENDIX—XVIII

(Ref. Sl. No. 38 at page 52)

Copy

GOVERNMENT OF ASSAM
FINANCE (A. P. F., DEPARTMENT: AUDIT BRANCH)

No. FM. 30/72/369,

Dated Dispur, the 25th January, 1975

From: Shri N. N. Mookherjee, I.A.S.,
Secretary to the Government of Assam,
Finance Department.

To: The Accountant General,
Assam etc., Shillong.

Sub: Settlement of outstanding audit objections and inspection reports
Sir,

I am directed to say that the Department noted below have submitted reports indicating upto date disposal of outstanding audit objections and inspection reports for the period ending 31st March 1971. A copy of the reports so submitted is also enclosed herewith.

I would request you to kindly verify the position and let this Department know if the position shown is accepted by you.

An early action will highly be appreciated.

Yours faithfully,

N. N. Mookherjee,
Secretary to the Government of Assam,
Finance Department.

- (1) Appointment Department.
- (2) Law Department.
- (3) Home (Jail) Department.
- (4) Home (Police) Department.
- (5) P. W. Department.
- (6) Agriculture Department.

APPENDIX—XIX

(Ref. Sl. No. 41 at page 56)

**PUBLIC ACCOUNTS COMMITTEE 75—77 PARAGRAPH 53 AT PAGE
85 OUTSTANDING INSPECTION REPORT ON INLAND
WATER TRANSPORT DIVISION : ULUBARI
GAUHATI-7.**

Sl. No. (1)	Year (2)	Inspection Report (3)	Total paras (4)	Paras Settled (5)	Paras Outstanding (6)
1	1965-66	1	11	11	Nil
2	1965-66	1	4	4	Nil
3	1966-67	1	10	7	3
4	1967-68	1	12	7	5
5	1968-69	1	8	6	2
6	1969-70	1	11	8	3
7	1970-71	1	11	4	7
8	1971-72	1	14	9	5
9	1972-73	1	10	5	5
10	1973-74	1	11	6	5
		10	102	67	35

AGP. (LA) 1160/79—800—16-11-79.